

Oversight and Governance

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# **Delegated Decisions**

#### **Delegated Executive/Officer Decisions**

Delegated Executive and Officer decisions are published every Wednesday and are available at the following link - <a href="https://tinyurl.com/ms6umor">https://tinyurl.com/ms6umor</a>

Cabinet decisions subject to call-in are published at the following link -http://tinyurl.com/yddrqll6

Notice of call-in for non-urgent decisions must be given to the Democratic Support Unit by 4.30 pm on Friday 22 December 2023. Please note – urgent decisions and non-key Council Officer decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at https://modgov/mgDelegatedDecisions.aspx
- on the Council's website at https://tinyurl.com/jhnax4e

The decisions detailed below may be implemented on Wednesday 27 December 2023 if they are not called-in.

### **Delegated Decisions**

of the land.

١. Councillor Tudor Evans OBE, Leader of the Council: (Pages I - 28) 1.1. L36 23/24 New Care Facility at former Outland Road Depot Site 1.2. (Pages 29 - 52) L37 23/24 - UK Shared Prosperity Fund Project: Nudge Community Builders (Pages 53 - 88) 1.3. L38 23/24 Plymouth and South Devon Freeport Project: Land Acquisition at Sherford 2. Councillor Sally Haydon, Cabinet Member for Community Safety, Libraries, Cemeteries & Crematoria: CSLCC06 23/24 Consultation on a proposed merger of (Pages 89 -**Coroners Services** 102) 3. Councillor Chris Penberthy, Cabinet Member for Housing, **Cooperative Development and Communities:** 3.1. HCDC03 23/24 Approval to proceed with disposal of public (Pages 103 open space at Peters Park Close, St Budeaux PL5 IPP after 118) consideration of objections received following notice of the intention to dispose of the land 4. Councillor Tom Briars-Delve, Cabinet Member for **Environment and Climate Change: 4**.1. ECC02 23/24 Changes to Non-Household Waste Charges (Pages 119 -130) **5**. Councillor Sue Dann, Cabinet Member for Customer Services, Sport, Leisure and HR & OD: 5.I. CSSLHROD01 23/24 - Approval to proceed with disposal of (Pages 131 public open space (land) at Brickfields, after consideration of 144)

objections received following notice of the intention to dispose

# **EXECUTIVE DECISION**

# made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L36 23/24

borrowing and capital receipts.

De	cision
ı	Title of decision: New Care Facility at former Outland Road Depot site
2	Decision maker (Cabinet member name and portfolio title): Tudor Evans OBE (Leader of the Council)
3	Report author and contact details:
	Cliff Morgan, Provision Service Manager, Strategic Co-operative Commissioning
	cliff.morgan@plymouth
4	Decision to be taken:
	I. Approves the update within the capital investment briefing note;
	2. Allocates an additional £2,301,000 for the project into the Capital Programme funded from £2,261,000 service borrowing and £40,000 Capital Receipts.
5	Reasons for decision:
	I. The current economic climate and global issues, such as Brexit, Covid and war in Ukraine, the project costs have exceeded the budget approved in the original Business Case
	2. Plymouth City Council's Climate Emergency Declaration made in 2019 and more recently the Climate Emergency Planning Statement was adopted and made effective in December 2022, have also had an impact on our budget, and it requires additional funding to pursue to lowest embodied carbon over our baseline scheme (ie Timber Framed Option)
6	Alternative options considered and rejected:
	I. <b>Do nothing</b> – would not meet the identified aims or the needs of individuals in the medium term and the existing service will become increasingly expensive to operate/maintain.
	2. Further value engineering exercise to reduced costs - dismissed as we will not be able to adequately meet the requirements of the service
	3. <b>Not pursue the lowest embodied carbon</b> – dismissed as we aim to support the council in meeting its carbon neutrality targets
7	Financial implications and risks:
	Allocates an additional £2,301,000 for the project into the Capital Programme funded by service

8	Is the decision a Key Decision?  (please contact Democratic Support for further advice)  Please type an X into the relevant boxes	Yes	No	Per the Constitution, a key decision is one which:		
			X	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total		
			X	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million		
			X	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.		
	If yes, date of publication of the notice in the Forward Plan of Key Decisions					
9	Please specify how this decision is	• K	eep adul	ts protected		
	linked to the Council's corporate plan/Plymouth Plan and/or the policy	Focus on prevention and early intervention				
	framework and/or the	• P	eople fee	l safe in Plymouth		
	revenue/capital budget:		lealth & \	Wellbeing Strategy		

The project will encompass the 'Four ways to Wellbeing' into any future offer, new or redesigned.

#### **Commissioning Intentions**

The project will incorporate the system aims as laid out in the Commissioning Intentions as well as the four commissioning strategies for One System as detailed below.

#### System Aims

To improve health and wellbeing outcomes for the local population

To reduce inequalities in health and wellbeing of the local population

To improve people's experience of care

To improve the sustainability of our health and wellbeing system

#### One system...Four Commissioning Strategies

Wellbeing: People and communities will be well, stay well and recover well. This strategy supports healthy and happy communities by putting health and wellbeing at the heart of everything we do

Enhanced and Specialised Care: A system that consists of quality specialist health and care services that promotes choice, independence, dignity and respect

Community: This strategy targets services that support

people to maintain their independence in their own home within their own community

How project supports the delivery of the Joint Local Plan and Plymouth Plan

PL719 – Central Park – Strategic Green Space site

Residents will be able to access this outstanding venue of regional and national significance for active recreation, sport and the natural environment. The park will provide significant health and wellbeing benefits for the residents and families. With our development we will ensure it will be sensitive to the purpose of the park and the natural assets it contains.

DEVI – Protecting health and amenity

Development proposals will safeguard the health and amenity of the local community, and it will ensure that it provides satisfactory daylight, sunlight, outlook, privacy and

Development proposals will safeguard the health and amenity of the local community, and it will ensure that it provides satisfactory daylight, sunlight, outlook, privacy and the protection from noise disturbance for residents, workers and visitors. Ensuring the facilities are designed to be accessible to all people, particularly as the residents will have both physical and mental health disabilities.

DEV32 – Delivering low carbon development and GRO7 (PP) – Reducing carbon emissions and adapting to climate change

The support in delivery of a low carbon future for Plymouth will be considered in our development, in support of the plan area target to half the levels of carbon emissions by 2034. We will meet the new planning rules for energy efficiency.

SOII - Delivering high quality development

To deliver a development which is sustainable and of the right type for its location and of good quality.

HEA3 (PP) – supporting adults with health and social care needs

By providing them with high quality fit for purpose facility that meets their specialist requirements and provides effective services to prevent harm, safeguarding and ensure residents and families are consulted and treated with dignity and respect.

Please specify any direct environmental implications of the decision (carbon impact) There will be an overall reduction in carbon emissions from the new development resulting from our carbon neutrality exercise over the baseline option, supporting the carbon neutral ambitions of the city.

#### **Urgent decisions**

10

Is the decision urgent and to be implemented immediately in the interests of the Council or the public?

Please type an X into the relevant box

Yes		(If yes, please contact Democratic Support ( <a href="mailto:democraticsupport@plymouth.gov.uk">democraticsupport@plymouth.gov.uk</a> ) for advice)
No	×	(If no, go to section 13a)

I2a	Reason for ur	gency:					
I2b	Scrutiny Chair Signature:			Date			
	Scrutiny Committee name:						
	Print Name:						
Cons	ultation						
13a		Cabinet members' cted by the decision?	Yes	X			
	por cionos ane	cted by the decision:	No		(If no go to section 14)		
I3b	b Which other Cabinet member's			illor Mark	Lowry, Cabinet Mem	ber for Finance	
	portfolio is aff	ected by the decision?		illor Mary Social Care	Aspinall, Cabinet Me	mber for Health and	
I3c	Date Cabinet	member consulted	Councillor Mary Aspinall (Cabinet Member for Health and Adult Social Care) on 29 November 2023				
			Councillor Mark Lowry (Cabinet Member for Finance) on ODecember 2023				
14		net member declared a erest in relation to the	Yes		If yes, please discuss with the Monitori Officer		
	decision?		No	X			
15		rate Management	Name		Gary Walbridge		
	ream membe	er has been consulted?	Job tit	Job title Interim Strategic Di		irector for People	
			Date consu	lted	29 November 2023		
Sign	-off						
16	Sign off codes departments of	from the relevant consulted:	(mandatory)			DS80 23/24	
						DJN.23.24.168	
				(mandat	2110/121223		
Huma			Human Resources (if applicable)			N/A	
			Corporate property			S0044.DW.2324	
			Procu	rement (	(if applicable)	N/A	
Арр	endices						

		<u></u>									
17	Ref.	Title of appendix									
	Α	Briefing report for publication									
	В	Equalities Impact Assessment									
	С	Climate Wheel	Climate Wheel								
	D	Capital Investment Briefing Note (Part II)									
Con	fident	ial/exempt information									
18a	Do you need to include any confidential/exempt information?			X	br	If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part 1 of Schedule 12A					
			No of the Local Go the relevant box			Local Government Act 1972 by ticking levant box in <b>18b</b> below.  as much information as possible in the			ticking		
					briefing report that will be in the public domain)						
					Exe	emption	Paragra	ph Nun	nber		
			ı		2	3	4	5	6	7	
18b	Contitle	fidential/exempt briefing report									
	Capit	cal Investment Briefing Note (Part II)				×					

#### **Background Papers**

19 Please list all unpublished, background papers relevant to the decision in the table below.

Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule I2A of the Local Government Act I972 by ticking the relevant box.

Title of background paper(s)	Exemption Paragraph Number						
	ı	2	3	4	5	6	7

#### **Cabinet Member Signature**

I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act (2010) and those who do not. For further details please see the EIA attached.

Signature	Tholar 2	Date of decision	15 December 2023
Print Name	Councillor Tudor Evans OBE		

# NEW CARE FACILITY BRIEFING NOTE ADDITIONAL CAPITAL REQUEST



#### I. Executive Summary

Previously, we secured capital financing to develop a new care facility for adults with learning disabilities and complex needs, which will bring together the provision at Colwill and the Vine into a single service, on the former PCC Parks Depot at Outland Road.

We are progressing our design towards planning determination, but due to:

- The current economic climate and global issues such as Brexit, Covid and war in Ukraine, the project costs have exceeded the budget approved in the original Business Case.
- PCC's Climate Emergency declaration made in 2019 and more recently the Climate Emergency
  Planning Statement was adopted and made effective in December 2022, have also had an impact on our
  budget, and it requires additional funding to pursue the lowest embodied carbon over our base scheme
  (ie Timber Framed Option).

Therefore, we are seeking approval to proceed to RIBA Stage 3 of the Design, to request approval of an additional £2.301m into the capital programme to enable delivery of the project.

#### 2. Update since previous Business Case was approved

Original Business Case and associated documents can be viewed here

#### **Update:**

The resultant estimated cost increased, which was driven by the points in Exec Summary above.

The inflation increase was acutely felt in the construction industry where extraordinary price increases were experienced. The RIBA Stage 2 cost estimate reflected this situation resulting in significant cost increases over previously reported estimated costs.

This necessitated a number of additional actions to mitigate this increasing financial risk, this involved a full design review, including opportunities to reduce embodied and operational carbon. The Design Team reviewed a number of design options incorporating value engineering. This included:

- Building placement to reduce the required earthworks,
- Reduction in building footprint to reduce overall cost single storey vs two storey,
- Review of non-critical areas, reduction of room sizes, layout reconfiguration.
- Following consultation with Care Quality Commission (CQC) in which the original plan for 12 bedrooms and 6 self-contained apartments for respite provision was discussed. It became apparent that CQC would not be likely to sign off registration with this number of bedrooms (in line with CQC's care home guidance). As an outcome from these discussions, the decision was made to redesign the building to now include 7 bedrooms and 7 self-contained apartments.

Following this review a number of priced options were produced. The preferred option incorporated a reduced building footprint resulted in a reduction in the overall estimated project cost.

#### **Designing for Carbon Neutrality:**

We are keen to support the Council's carbon reduction aspirations, therefore prior to proceeding to RIBA Stage 3 we commissioned our Design Team to undertake a Carbon Neutrality exercise.

The exercise investigated a number of options with a view to reduce embodied and operational carbon. The exercise reviewed our RIBA Stage 2 option and two further options, one a Modern Method of Construction (e.g. off-site manufacture) option, and the other based upon a timber frame construction.

The initial findings of the exercise identified the timber frame as the option with the lowest embodied carbon over the base scheme.

#### 3. Objectives, outcomes and benefits of providing this new care facility

This further investment will enable us to meet our original objectives for the facility and to further support the Council's carbon reduction aspirations:

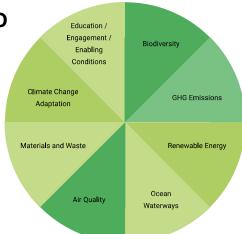
- To provide planned and emergency respite/short breaks for adults with learning disabilities and complex
- Provide a minimum of 7 ensuite bedrooms; 7 self-contained flats; offering meaningful activity and quiet spaces, sensory spaces, relaxation, engagement, education and assessment.
- Support crisis response of more complex situations, reducing the numbers of people needing to leave the City for care and support including supporting people transition into adult services.
- To provide day time opportunities for adults with learning disabilities and complex needs
- Help to maximise independence, education and opportunities for employment.
- Provide access to the local area, e.g. the open spaces of Central Park, Life Centre, transport links; and
  offer up some of its new facilities for use by others e.g. disabled toilets, bicycles for people with
  disabilities, etc.
- Provide carers and individuals with more flexible options for breaks through the day, evening and overnight.
- Lead to reductions in carbon emissions. The new building will be designed with energy efficiency in mind and the location will help reduce carbon emissions from transport.

#### 4. Recommended Decision

It is recommended that the Leader of the Council:

- Approves the Briefing Note;
- Allocates an additional £2,301,000 for the project into the Capital Programme, funded by service borrowing and Capital Receipts.

NEW ADULT CARE FACILITY (Name to be identified) FINAL



Assessment ID: NEW277

**Assessment Author:** Denise Clift

#### **Assessment Initial Summary:**

Delivering a new, purpose built, facility for adults with learning and physical disabilities, on the site of the former Parks Depot at Outland Road. Bringing together the provision currently provided at Colwill Lodge (Respite Centre) and the Vines (Day Centre) into a single service.

#### Assessment Final Summary:

There was minor disruption to habitat and wildlife during the demolition phase, but this was manged successfully with appropriate specialists. There will be minor disruption during the construction phase ie ground disturbance, increased construction traffic and dust emissions. However, this will be mitigated by the substantial reductions in council operation footprint; enhanced energy efficient and environment performance of the new build; air quality impact will be positive due to net gain using new materials internally to improve indoor air quality; waste and materials will mitigated by on site construction practices; the site will be extensively planted with trees and vegetation to enhance biodiversity.

**Biodiversity Score**: 5

**Biodiversity Score Justification**: There has been some minor disruption to habitat and wildlife associated with demolishing the old building. Encouraging wild life and biodiversity on site with the new planting

Biodiversity Score Mitigate: Yes

**Biodiversity Revised Score**: 5

Biodiversity Revised Score Justification: The old site was predominantly tarmac and concrete where as the new site is extensively planted with trees and vegetation, wild flowers and green roofs, and any potential wildlife impacts (eg bats) were managed with appropriate specialists.

**GHG Emissions Score**: 2

**GHG Emissions Score Justification**: Due to construction of the new facility, there will be ground disturbance, increased construction traffic and requirement for new materials etc

GHG Emissions Score Mitigate: Yes

NEW ADULT CARE FACILITY (Name to be identified) FINAL



**GHG Emissions Revised Score**: 5

GHG Emissions Revised Score Justification: The site will deliver substantial reductions in Council operation footprints (combining two services and properties into one), and enhanced energy efficiency and environmental performance through the new build.

Renewable Energy Score: 4

**Renewable Energy Score Justification**: Renewable energy will be utilised in the new facility in the form of Solar Panels and there will also be electric vehicle charging and battery storage.

Renewable Energy Score Mitigate: No

Ocean and Waterways Score: 4

Ocean and Waterways Score Justification: The project will decrease the level of pollutants due to reducing the generic need for waste and materials. The toilets will be low water use, with addition of a soakway, these will reduce the flow of sewage into drainage and associated systems (and subsequently waterways). New mains water supply to be provided to the premises, removing old asbestos based supply.

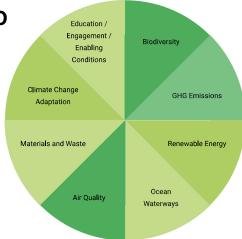
Ocean and Waterways Score Mitigate: No

Ocean and Waterways Revised Score Justification: The project will decrease the level of pollutants due to reducing the generic need for waste and materials. The toilets will be low water use, with addition of a soakway, these will reduce the flow of sewage into drainage and associated systems (and subsequently waterways). New mains water supply to be provided to the premises, removing old asbestos based supply.

Air Quality Score: 2

**Air Quality Score Justification**: Due to construction of the new facility, there will be ground disturbance and dust emissions, increased construction traffic. The development will contribute cumulatively to local emissions.

NEW ADULT CARE FACILITY (Name to be identified) FINAL



Air Quality Score Mitigate: Yes

Air Quality Revised Score: 5

Air Quality Revised Score Justification: Appropriate mitigation measures will be implemented during construction to reduce dust emissions and associated impacts. An assessment of operational traffic has shown that impacts on the new site will be negligible. The development will implement a number of measures to reduce emissions (eg dedicated covered cycle store for staff, travel plan to encourage staff and visitors to use the 'park and ride' and promoting alternative sustainable modes of transport, EV charging spaces, the internal cloister will have a green roof etc). Air Quality impact will be positive due to biodiversity net gain. We will be using to use natural materials internally to improve the indoor air quality.

Materials and Waste Score: 2

**Materials and Waste Score Justification**: Some waste has been generated due to demolition of existing buildings, and there will be some wastage of materials through construction.

Materials and Waste Score Mitigate: Yes

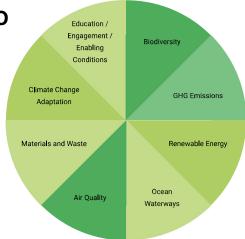
Materials and Waste Revised Score: 4

Materials and Waste Revised Score Justification: Wastage will be mitigated through on site construction practices and off site material fabrication techniques (eg timber frame), thereby reducing wastage of construction material. There will also be extensive reuse of demolition materials for ground levelling on the project site. We have significant contaminated materials on site that we intend to reuse approx 90%, which will then be capped and landscaped. Zinc roofing material proposed is highly recyclable.

#### Climate Change Adaptation Score: 4

Climate Change Adaptation Score Justification: The building is safeguarded from solar heat gain due to being super insulated. The building is also low lying, which will limit its exposure to strong winds. Trees are also being incorporated into the landscaping designs, which will aid with sheltering the site.Rain water drainage is also being dealt with on site (eg soakaway) rather than

NEW ADULT CARE FACILITY (Name to be identified) FINAL



contributing to the City's drainage system. The cloister roof will provide sun shading to a high percentage of the windows of the activity rooms and bed rooms to help reduce solar gain.

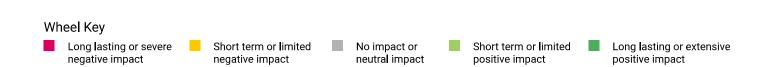
Climate Change Adaptation Score Mitigate: No

Climate Change Adaptation Revised Score Justification: The building is safeguarded from solar heat gain due to being super insulated. The building is also low lying, which will limit its exposure to strong winds. Trees are also being incorporated into the landscaping designs, which will aid with sheltering the site.Rain water drainage is also being dealt with on site (eg soakaway) rather than contributing to the City's drainage system.

Education / Engagement / Enabling Conditions Score: 4

**Education / Engagement / Enabling Conditions Score Justification**: Communicating with visitors and staff around the environmental features of the site, will have some knock on effect on the hearts and minds of others. Increase the capacity of residents, staff and visitors to adopt climate friendly behaviours

Education / Engagement / Enabling Conditions Score Mitigate: No



# EQUALITY IMPACT ASSESSMENT NEW CARE FACILITY AT OUTLAND ROAD FOR ADULTS WITH LEARNING DISABILITES

#### **SECTION ONE: INFORMATION ABOUT THE PROPOSAL**

Author(s): This is the person completing the EIA template.	Denise Clift	Department and service:	Place, SP&I	Date of assessment:	24/11/23		
Lead Officer:  Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	Gary Walbridge	Signature:	Çuag	Approval date:	15/12/2023		
Overview:	A new care facility at the Outland Road site, with an enhanced offer that brings together the provision at Colwill and the Vines into a single service. Includes: the new facility; car parking; new pathways; storage out-buildings; landscaped gardens for education, leisure and contemplation for the residents and their families.						
Decision required:	Approves the Capital Investment Briefing Note and allocates £2,301,000 for the project into the Capital Programme funded from £2,261,000 service borrowing and £40,000 Capital Receipts.						

#### SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes	No	No
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?			
Potential internal impacts:	Yes	No	No
Does the proposal have the potential to negatively impact Plymouth City Council employees?			

Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	No
justification for why not.	Not required as project will not negatively impact service users, communities, nor residents with protected characteristics nor on Plymouth City Council employees		s with	

# SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<ul> <li>Plymouth</li> <li>16.4 per cent of people in Plymouth are children aged under 15.</li> <li>65.1 per cent are adults aged 15 to 64.</li> <li>18.5 percent are adults aged 65 and over.</li> <li>2.4 percent of the resident population are 85 and over.</li> <li>South West</li> <li>15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> </ul>	The scheme is not anticipated to have any adverse impact on any age group.  The facility is an adult day and respite centre for citizens with profound learning and physical disabilities, so will provide accommodation that is suitable for use by all ages in terms of accessibility and welfare provision.		

	<ul> <li>I7.4 per cent of people are aged 0 to 14.</li> <li>64.2 per cent of people are aged 15 to 64.</li> <li>I8.4 per cent of people are aged 65 and over.</li> </ul>		
Care experienced individuals  (Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.  The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.  In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).	The scheme is not anticipated to have any adverse impact on care experienced individuals	
	There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.		
Disability	9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.	The scheme is not anticipated to have any adverse impact on persons with a disability.	

	12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)	The residents and users of this facility will be adults with profound learning and physical disabilities and their families, and their requirements are informing the design.	
Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	The scheme is not anticipated to have any adverse impact on Gender Reassignment.	
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.	The scheme is not anticipated to have any adverse impact on Marriage and civil partnerships	
	0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).		
Pregnancy and maternity	The total fertility rate (TFR) for England was I.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was I.5.	The scheme is not anticipated to have any adverse effect on pregnancy and maternity	

Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)	The scheme is not anticipated to have any adverse impact on race	
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)		
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).	The scheme is not anticipated to have any adverse impact on religion or belief.	
	Those who identified as Muslim account for I.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than I per cent (2021 Census).		
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).	The scheme is not anticipated to have any adverse impact on sex.	
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).	The scheme is not anticipated to have any adverse impact on Sexual orientation.	

#### **SECTION FOUR: HUMAN RIGHTS IMPLICATIONS**

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	The facility will support and respect the right for private and family life, and staff will be trained to recognise, promote and support this philosophy.		
	Contractors will be assessed against Human Rights compliance in relation to modern slavery, degrading treatment of others and equalities.		

### **SECTION FIVE: OUR EQUALITY OBJECTIVES**

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.	We believe diversity is the coexistence of people with different characteristics (e.g. race, age, gender, sexual orientation), skills and personality traits.  This scheme is not anticipated to have any adverse impact on diversity.		
Pay equality for women, and staff with disabilities in our workforce.	Construction jobs are anticipated to create a number of jobs locally.  In addition, changes to staff of the facility may change over time. In all instances everyone will be paid the same rate.		

Supporting our workforce through the implementation of Our People Strategy 2020 – 2024	This scheme is not anticipated to have any adverse impacts on supporting our workforce, where our people will feel welcome, aspire to be the best, especially helpful in providing this new state of the art facility.	
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.	Ensuring that staff are appropriately trained as a customer focused service to deal with these types of issues.	
Plymouth is a city where people from different backgrounds get along well.	, •	

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The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted



# **EXECUTIVE DECISION**

## made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L37 23/24

Dec	cision
I	Title of decision: UK Shared Prosperity Fund Project: Nudge Community Builders
2	Decision maker: Councillor Tudor Evans OBE, Leader of the Council
3	Report author and contact details:
	Victoria Glennon - <u>Victoria.Glennon@plymouth.gov.uk</u>
	Toby Hall - Toby.Hall@plymouth.gov.uk
	Julia Blaschke - <u>Julia.Blaschke@plymouth.gov.uk</u>
4	Decision to be taken:
	Allocate £265,000 for capital expenditure into the capital programme
	<ul> <li>To award £470,940 of the UK Shared Prosperity Fund to Nudge Community Builders in accordance with its funding application (£265,000 of capital expenditure and £205,440 for revenue expenditure)</li> </ul>
	<ul> <li>To authorise the \$151 Officer to enter into and sign any funding agreements and claim forms in relation to the Sharing Communities project.</li> </ul>

#### 5 Reasons for decision:

- Plymouth were allocated £3,131,412 for three years (2022/23 2024/25) to support a mix of revenue and capital spend.
- Plymouth City Council is the Accountable Body for the delivery and management of the UK Shared Prosperity Fund (UKSPF) and as such needs to follow Plymouth City Council processes.
- As part of the investment plan submitted to Government on the 01 August 2022 there was a requirement to utilise an existing group or form a Key Partnership Group that would act as an advisory group in order to provide recommendations on the delivery of potential projects. The Plymouth Growth Board was invited to act as this key partnership group and after consultation with the Board, the group has given its positive recommendation on the delivery of this project as a result of the communities and place open call.
- To allow and ensure that the project can deliver and spend the UKSPF allocation of money to year 2 and 3 (2023/24 -2024/25) before the end of the financial year.
- To meet the timelines set out by Government to deliver the UK Shared Prosperity Fund.

6	Alternative op	otions considered and	reject	ed:				
		ption: failing to deliver ou Il implications for applican		PF co	ntractua	al agreements with Government and		
	2. Less funding paragets.	ng provided: The project would not be able to proceed and achieve the required contractual						
7	-	I <b>implications and risks:</b> This project is fully financed by the UK Shared Prosperity Fund. If t proceed, this funding could be withdrawn from PCC.						
8	Is the decision a Key Decision?  (please contact <u>Democratic Support</u>		Yes		No	Per the Constitution, a key decision is one which:		
	for further ad			×	(	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total		
				×		in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million		
				×	(	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.		
	•	publication of the Forward Plan of Key						
9	linked to the (		Pros Plyn as w	This decision highlights how this potential UK Shared Prosperity Fund project is relevant to some chapters of the Plymouth Plan, including Growing City and International City as well as other frameworks including the Climate Emergency Action Plan and Net Zero Action Plan.				
10	Please specify environmenta decision (carb	l implications of the	leve posi	ls of tively	Shared Prosperity Fund process incorporates high net zero ambition. This project has the potential to y impact upon and encourage net zero initiatives; vities that promote a cleaner and vibrant city.			
Urge	nt decisions							
П	Is the decision urgent and to be implemented immediately in the interests of the Council or the		Yes			(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)		
	public:	public?			x	(If no, go to section 13a)		
I2a	Reason for un	gency:						
I2b	Scrutiny Chair Signature:				Date			

	Con	Scrutiny Committee name:						
	Prin	t Name:						
Cons	sultati	ion						
13a			Yes					
	port	folios affe	cted by the decision?	No	x	(If no go to sectio	n I4)	
I3b			Cabinet member's ected by the decision?					
13c	Date	Cabinet	member consulted					
14			net member declared a erest in relation to the	Yes		If yes, please discuss Officer	with the Monitoring	
	decis			No	x			
15			rate Management	Name Anthony Payne		Anthony Payne		
	Tear	n membe	r has been consulted?	Job title Strategic Director for		Strategic Director fo	or Place	
				Date consu	lted	04/12/2023		
Sign	-off							
16	_		from the relevant consulted:	Democratic Support (mandatory)			DS83 23/24	
				Finance (mandatory)			DJN.23.24.166	
				Legal (mandatory)			2341/05122023.	
				Human Resources (if applicable)				
				Corporate property (if applicable)				
				Procu	rement	(if applicable)		
Арр	endic	es						
17	Ref.	Title of a	appendix					
	Α	Briefing re	eport for publication					
	В	Capital In	vestment Briefing Note for	Passpor	ting Fun	ds		
	С	Equalities	Impact Assessment					
Conf	fident	ial/exemp	t information					
18a	Do y	ou need t	o include any	Yes	If	yes, prepare a second	, confidential ('Part II')	
			<u>-</u>			<u> </u>	, ,	

	confidential/exempt information?		briefing report and indicate why it is n							
		No	x	publication by virtue of Part 1 of Schedule of the Local Government Act 1972 by tick the relevant box in 18b below.  (Keep as much information as possible in briefing report that will be in the public domain)		ticking in the				
				Exemption Paragraph Number						
		I	2	2	3	4	5	6	7	
l 8b	Confidential/exempt briefing report title:									
Back	ground Papers									
19	Please list all unpublished, background pape	ers rele	vant to	the	e decision	in the tal	ole below	<i>'</i> .		
	Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of									

the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.

Title of background paper(s)		Exemption Paragraph Number					
	ı	2	3	4	5	6	7

#### **Cabinet Member Signature**

20 I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act (2010) and those who do not. For further details please see the EIA attached.

Signature	Tuolar 2	Date of decision	I5 December 2023				
Print Name	Councillor Tudor Evans, OBE,	Tudor Evans, OBE, Leader of Plymouth City Council					

# CAPITAL INVESTMENT BRIEFING NOTE FOR PASSPORTING FUNDS



UK Shared Prosperity Fund: Nudge Community Builders and Partners

**SCHEME SUMMARY:** (Provide a brief paragraph outlining the current situation. Explain the details of the proposal and how the proposal will address the issue)

#### **Project Summary**

Plymouth were allocated £3,131,412 from the UK Shared Prosperity Fund for three years (2022/23 - 2024/25) to support a mix of revenue and capital spend through various projects. The following project is part of this programme of delivery.

Plymouth City Council is the Accountable Body for the delivery and management of the UK Shared Prosperity Fund (UKSPF) and as such needs to follow Plymouth City Council processes.

#### Through the approval of the decision the project will deliver the following:

Nudge will be the lead and coordinate with all the other partners in the bid. They will be responsible for the monitoring, management of the finances, coordination of evaluation and reporting.

Nudge is a Community Benefit Society set up by local residents living in Stonehouse to revitalise empty properties on Union Street in creative ways for lasting local benefit. Across a five-year period, they have brought 25% of empty land into community ownership or long term control, and have a track record of creating inclusive spaces where local people can make their ideas happen

This project will look at supporting the following priorities and areas as well as where some of the capital will be spent.:

Regenerating Community Heritage Assets/Supporting our communities: Opening up C103, a currently disused building identified as a heritage asset.

**Focusing on NetZero/Cost of Living Challenges** Plymouth Energy Community Trust have identified a gap in support for community run buildings. They will develop and trial a DIY energy survey and carry out technical appraisals for a number of community buildings.

**Supporting Our Communities/Regenerating:** Opening up 86 Union Street led by the Diversity Business Incubator to expand Jabulani, creating a space for underrepresented communities to celebrate their culture through food, growing and music.

**STRATEGIC CASE:** (How will this proposal meet corporate priorities? Explain how the project delivers or supports delivery of Plymouth Plan / Joint Local Plan Policies (including policy references)

As part of the funding process PCC were required to complete an investment plan which aligned with multiple priorities, PCC strategies and areas of focus. This was building on existing PCC priorities set out in the Plymouth Plan, Climate Emergency Action Plan and Net Zero Action Plan. PCC then ran a communities and place open call that set out a number of priorities in line with this, including:

#### **Cost of Living Challenges**

We were particularly interested in projects that will look to support individuals with the challenges of Cost of Living. This may include implementing and deploying a range of cost-effective energy efficient measures to reduce costs of households and the running costs of properties across a range of tenures, addressing the impact of food inflation and supporting food cooperatives who may reduce the number of people experiencing food poverty.

Plymouth City Council have developed a Cost-of-Living Action Plan, we expected projects to complement this.

#### Focussing on Net Zero

This will largely be supported through capital funds and will be an opportunity to utilise and adopt renewable infrastructure to generate energy efficient communities.

We were particularly interested in viable projects that could exploit capital funds to deliver projects across the Plymouth area.

#### **Supporting our Communities/Creating Resilient Communities**

Projects were invited to apply that improve the quality of life for their residents and build better community cohesion. This could include, supporting the development, renovations, extension and enhancements of community facilities. This could also support volunteering activities, support around the cost of living and community led initiatives including food cooperatives focusing on reducing the number of people experiencing food poverty.

#### Regenerating Community Heritage Assets

Applications were invited from projects that will support the development and regeneration of heritage assets, projects should also support career opportunities, sustainability and social mobility. This could specifically target rejuvenating gardening and community assets.

The accompanying decision papers highlights how this potential UK Shared Prosperity Fund project is relevant to some chapters of the Plymouth Plan, including Growing City and International City as well as other plans like the Climate Emergency Action Plan and Net Zero Action Plan.

The UK Shared Prosperity Fund process incorporates high levels of net zero ambition. This project has the potential to positively impact upon and encourage net zero initiatives; with activities that promote a cleaner and vibrant city.

#### **OUTCOMES AND BENEFITS**: (List the outcomes and benefits expected from this project)

#### Financial outcomes and benefits: Non-financial outcomes and benefits: All projects funded by the UK Shared All projects funded by the UK shared Prosperity Fund have to deliver and follow as Prosperity Fund have to deliver and follow as set out prescribed outputs and outcomes. The set out prescribed outputs and outcomes. The project intends to deliver the following project intends to deliver the following financial outputs and outcomes as part of this outputs and outcomes as part of this project project (all of which are outputs and outcomes (all of which are outputs and outcomes specifically designed by the Department of specifically designed by the Department of Levelling Up, Housing and Communities) for Levelling Up, Housing and Communities) for delivering UK Shared Prosperity Fund: delivering UK Shared Prosperity Fund:

Number of businesses receiving grants (5)

Number of commercial buildings developed or improved (2)

Amount of public realm created or improved (66m2)

Number of organisations receiving nonfinancial support (10)

Number of neighbourhood improvements undertaken (4)

Number of local events or activities supported (15)

Number of events/participatory programmes (24)

Number of volunteering opportunities supported (100)

Number of feasibility studies supported (3) Improved perception of facility/infrastructure project (500)

Improved perception of safety (500)

Volunteering numbers as a result of support (100)

Increased footfall (1000)

Improved perception of facilities/amenities (500)

Increased number of projects arising from funded feasibility studies (3)

Number of businesses receiving non-financial support (30)

Number of potential entrepreneurs provided assistance to be business ready (10)

Number of people reached (3000)

Number of local events or activities supported (10)

Number of people attending training sessions (20)

Number of decarbonisation plans developed (5)

Increased visitor numbers (1000)

Number of businesses adopting new to the firm technologies or processes (10)

Jobs created (3)

Number of new businesses created (6)

**KEY RISKS:** (Identify the risks, level of risks and measures in place to mitigate the risks)

#### **Project Risk Management**

Please be as concise as possible.

#### Summarise:

- · the key risks to the delivery and success of the project
- · who is responsible for managing the risk, the Owner
- · the probability of the risk occurring, is it high, medium or low?
- what would be the impact of the risk, high, medium or low?
- . The mitigation plans in place to manage the risk occurring or to deal with the risk if it does occur

Risks Description	Owner	Probability (H,M,L)	Impact (H,M,L)	Mitigation
Delivering project activities on time and to budget, and managing cash flows	Project Manager	M	M	The mitigation plan includes having a dedicated project manager to track project progress and ensure budgets and timelines are adhered to. A cash flow management plan will be put in place at project commencement
Lower participant numbers than anticipated	Project Manager	L	Н	Nudge, together with all the other organisations, already have connections with the community and the need for support is high. The community are already engaged in the vision for their work which will ensure good numbers. Numbers will be monitored and more outreach undertaken should they be lower than anticipated.
Different organisational cultures and ways of operating	All organisations	L	M	This will be managed through: the partners being clear and engaged in advance, the partnership having a track record of working together and regular partnership meetings, using methodologies like Radical Candour to establish honest open working relationships

Unexpected challenges with the building (technical or cost)	Project Manager	L	М	We are experienced at this type of regeneration and will have costed it drawing upon our experience and that of our partners. We will manage the building regeneration and work around any challenges ensuring we stay within time and budget. We have submitted a Pre-app and have have a letter of comfort that change of use is acceptable.
Challenges evidencing the impact and recording the outcomes	Evaluator	L	L	We have access to experienced evaluators and will ask them to develop a suite of indicators which are appropriate for the SPF and our beneficiaries to ensure they can be collected.
A pandemic requiring a period of lockdown	All	М	Н	All of the partners are experienced at changing the delivery model at short notice given our experience of the previous lockdown. We will develop a business continuation plan which will ensure we can still deliver our project given any major national changes or threats.
Staff turnover	Project Manager	L	М	Our staff turnover is low but we ensure project details are shared and records are kept so any member of the team can step in if needed.

#### **MILESTONES AND DATES:** (delivery timescales)

Delivery is expected to commence in December 2023. The funding agreement will set out the full delivery milestones for this project. Both the funding and activity must be spent and completed within

the eligible funding period, by March 2025 for this project and any project funded by the UK Shared Prosperity Fund.

**FUNDING:** (Include: PCC accountable body status, passporting funding to the provider, who is responsible for delivery, back to back funding agreement, ongoing PCC revenue implications)

The funding is received from Government (Department for Levelling Up, Housing and Communities) for the purpose of delivering the UK Shared Prosperity Fund and is underpinned by a Memorandum of Understanding and further funding agreements that binds Plymouth City Council into an agreement with the Department for Levelling Up, Housing & Communities (DLUHC), further funding agreements and service level agreements between the Accountable Body and projects outlining that the funds are shouldered by the applicant as such is contractually obliged to deliver and spend according to the Fund parameters and requirements. Projects are subject to Accountable Body processes involving but not limited to procurement regulations, monitoring and governance, as such, failure to follow requirements from either the Accountable Body or DLUHC runs the risk of remedial action. Plymouth City Council will provide dedicated resources to manage and oversee the fund. UKSPF offers a 4% top slice to cover management costs of the fund. We will maintain robust programme management protocols through regular monitoring and review to ensure that the projects are delivered within the grant terms and conditions. Remedial action will be taken where necessary.

Reviewed by Revenue Accountant (name):

#### **RECOMMENDATION**

It is recommended that the Leader of the Council:

- Allocate £265,000 for capital expenditure into the capital programme
- To award £470,940 of the UK Shared Prosperity Fund to Nudge Community Builders in accordance with its funding application (£265,000 of capital expenditure and £205,440 for revenue expenditure)
- To authorise the \$151 Officer to enter into and sign any funding agreements and claim forms in relation to the Sharing Communities project.



## **UK SHARED PROSPERITY FUND PROJECT**

Background paper



#### **Project Summary**

Nudge will be the lead and coordinate with all the other partners in the bid. They will be responsible for the monitoring, management of the finances, coordination of evaluation and reporting.

Nudge is a Community Benefit Society set up by local residents living in Stonehouse to revitalise empty properties on Union Street in creative ways for lasting local benefit. Across a five-year period they have brought 25% of empty land into community ownership or long term control, and have a track record of creating inclusive spaces where local people can make their ideas happen

This project will look at supporting the following priorities and areas:

Regenerating Community Heritage Assets/Supporting our communities: Opening up C103, a currently disused building identified as a heritage asset.

**Focusing on NetZero/Cost of Living Challenges** Plymouth Energy Community Trust have identified a gap in support for community run buildings. They will develop and trial a DIY energy survey and carry out technical appraisals for a number of community buildings.

**Supporting Our Communities/Regenerating:** Opening up 86 Union Street led by the Diversity Business Incubator, creating a space for underrepresented communities to celebrate their culture through food, growing and music.



## **EQUALITY IMPACT ASSESSMENT - [UKSPF SHARING COMMUNITIES PROJECT]**

#### **SECTION ONE: INFORMATION ABOUT THE PROPOSAL**

Author(s):	Victoria Glennon	Department and service:	Economic Development - Place	Date of assessment:	29/11/2023
This is the person completing the EIA template.				assessifient.	
Lead Officer:	Amanda Ratsey	Signature:	. 0.	Approval	12/12/2023
Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.			Amenda Patring	date:	
Overview:	This EIA assesses the potential impact of the agreeing to use £470.940 of UK Shared Prosperity Funds for the delivery of the UK Shared Prosperity Fund Sharing Communities project.				ery of the UK
	Background				
	Plymouth were allocated	£3,131,412 for three years (2022	2/23 - 2024/25) to support a mix	of revenue and c	apital spend.
	<ul> <li>Plymouth City Council is the Accountable Body for the delivery and management of the UK Shared Prosperity Fund (UKSPF) and as such needs to follow Plymouth City Council processes.</li> </ul>				ity Fund
<ul> <li>As part of the investment plan submitted to Government on the 01 August 2022 there was a requesting group or form a Key Partnership Group that would act as an advisory group in order to ponthe delivery of potential projects. The Plymouth Growth Board was invited to act as this key possible consultation with the Board, the group has given its positive recommendation on the delivery of the communities and place open call.</li> </ul>			ler to provide re s key partnership	commendations group and after	
		Council governance frameworks a icer to do so and therefore, in ord	• · · · · · · · · · · · · · · · · · · ·		
	To allow and ensure that 2024/25) before the end	t the project can deliver and spen of the financial year.	d the UKSPF allocation of money	to year 2 and 3	(2023/24 -

	To meet the timelines set out by Government to deliver the UK Shared Prosperity Fund.
Decision required:	<ul> <li>Allocate £265,000 for capital expenditure into the capital programme</li> <li>To award £470,940 of the UK Shared Prosperity Fund to Nudge Community Builders in accordance with its funding application (£265,000 of capital expenditure and £205,440 for revenue expenditure)</li> </ul>
	<ul> <li>To authorise the \$151 Officer to enter into and sign any funding agreements and claim forms in relation to the Sharing Communities project.</li> </ul>

#### SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:			No	x
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?				
Potential internal impacts:	Yes		No	X
Does the proposal have the potential to negatively impact Plymouth City Council employees?				
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	×
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	This project and the expected activities it will deliver can be considered as not expected to negatively impact upon internal or external groups with protected characteristics. The project has a great potential to positively impact groups of people. This will be reviewed throughout the project's duration.		impact upon haracteristics. y impact	

#### SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Timescale and responsible department
(Equality Act, 2010)			

Age	<ul> <li>Plymouth</li> <li>16.4 per cent of people in Plymouth are children aged under 15.</li> <li>65.1 per cent are adults aged 15 to 64.</li> <li>18.5 percent are adults aged 65 and over.</li> <li>2.4 percent of the resident population are 85 and over.</li> <li>South West</li> <li>15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> <li>England</li> <li>17.4 per cent of people are aged 0 to 14.</li> <li>64.2 per cent of people are aged 15 to 64.</li> <li>18.4 per cent of people are aged 65 and over.</li> <li>(Data sourced from the 2021 Census)</li> </ul>	Due to some elements of the project involving work in public spaces there is a chance this could negatively impact accessibility to these areas. This work could also lead to additional noise and pollution in the area.	Care provided to ensure that as much accessibility can be retained to these areas as possible, despite the work taking place. Work will be done to keep the additional noise and pollution to a minimum.	Economic Development 2023/24- 2024/25
Care experienced individuals  (Note that as per the Independent Review of Children's Social Care recommendations,	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.  The Care Review reported that 41 per cent of 19-21 year old care leavers are not in	No adverse impacts are anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Economic Development 2023/24- 2024/25

Plymouth City Council is treating care experience as though it is a protected characteristic).	education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.  In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).  There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.			
Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	No adverse impacts are anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Economic Development 2023/24- 2024/25
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.  0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).	No adverse impacts are anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Economic Development 2023/24- 2024/25
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total	No adverse impacts are anticipated.	Not applicable. This will be reviewed and updated	Economic Development 2023/24- 2024/25

	fertility rate (TFR) for Plymouth in 2021 was 1.5		if or when any adverse impacts arise as a result of the project.	
Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black. (2021 Census)  People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity. (2021 Census)	No adverse impacts are anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Economic Development 2023/24- 2024/25
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).  Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).	No adverse impacts are anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Economic Development 2023/24- 2024/25
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).	No adverse impacts are anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Economic Development 2023/24- 2024/25
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).	No adverse impacts are anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Economic Development 2023/24- 2024/25

#### **SECTION FOUR: HUMAN RIGHTS IMPLICATIONS**

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Not applicable.

#### **SECTION FIVE: OUR EQUALITY OBJECTIVES**

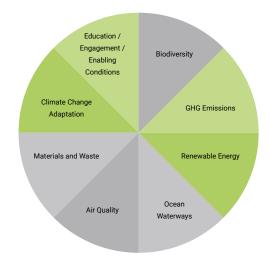
Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.	The project presents no direct negative implications to this objective.	Not applicable.	Economic Development 2023/24- 2024/25
Pay equality for women, and staff with disabilities in our workforce.	The project presents no direct negative implications to this objective.	Not applicable.	Economic Development 2023/24- 2024/25

Supporting our workforce through the implementation of Our People Strategy 2020 – 2024	The project presents no direct negative implications to this objective.	Not applicable.	Economic Development 2023/24- 2024/25
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.	The project presents no direct negative implications to this objective.	Not applicable.	Economic Development 2023/24- 2024/25
Plymouth is a city where people from different backgrounds get along well.	The project presents no direct negative implications to this objective.	Not applicable.	Economic Development 2023/24- 2024/25

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## **UK Shared Prosperity Fund FINAL**



Assessment ID: UKS706

Assessment Author: Victoria Glennon

#### **Assessment Initial Summary:**

A climate impact assessment for the delivery of the UK Shared Prosperity Fund programme.

#### **Assessment Final Summary:**

The climate impact assessment wheel shows the possible implications for the climate by delivering the following project: Sharing Communities delivered by Nudge Community Builders and partners which will be funded by the UK Shared Prosperity Fund from Government.

The wheel shows that there are no potential negative implications with delivering the project.

**Biodiversity Score**: 3

**Biodiversity Score Justification**: This project application expects no/or has not set out any positive or negative implications as part of delivering the activities as part of this project.

**Biodiversity Score Mitigate:** No

**GHG Emissions Score: 4** 

**GHG Emissions Score Justification**: The project expects to employ a Net Zero site manager who will support with delivery of thecapital elements and embedding the work that Plymouth Energy Community are doing towork towards Net Zero for community buildings and therefore possibly reducing GHG emissions from these buildings.

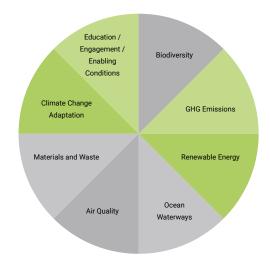
GHG Emissions Score Mitigate: No

Renewable Energy Score: 4

Renewable Energy Score Justification: The project expects to employ a Net Zero site manager who will support with delivery of thecapital elements and embedding the work that Plymouth Energy Community are doing towork towards Net Zero for community buildings.

Renewable Energy Score Mitigate: No

## **UK Shared Prosperity Fund FINAL**



Ocean and Waterways Score: 3

Ocean and Waterways Score Justification: The project has not set out any negative or positive implications to oceans or waterways. They will not be creating opportunities to do so either as part of delivery.

Ocean and Waterways Score Mitigate: No

**Ocean and Waterways Revised Score Justification**: The project has not set out any negative or positive implications to oceans or waterways. They will not be creating opportunities to do so either as part of delivery.

Air Quality Score: 3

**Air Quality Score Justification**: The project expects to employ a Net Zero site manager who will support with delivery of thecapital elements and embedding the work that Plymouth Energy Community are doing towork towards Net Zero for community buildings and therefore possibly reducing GHG emissions from these buildings.

Air Quality Score Mitigate: No

Materials and Waste Score: 3

Materials and Waste Score Justification: The project expects to employ a Net Zero site manager who will support with delivery of thecapital elements and embedding the work that Plymouth Energy Community are doing towork towards Net Zero for community buildings.

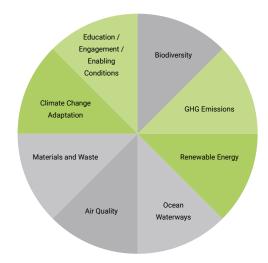
Materials and Waste Score Mitigate: No

Climate Change Adaptation Score: 4

Climate Change Adaptation Score Justification: The project expects to employ a Net Zero site manager who will support with delivery of thecapital elements and embedding the work that Plymouth Energy Community are doing towork towards Net Zero for community buildings and

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## **UK Shared Prosperity Fund FINAL**



therefore possibly reducing GHG emissions from these buildings. They will also work with PEC to ensurecapital investment supports the creation of spaces that are efficient and sustainable tooperate, and that materials are reused wherever possible. They will use its expertise to develop a DIY assessment for community buildings that can be rolled out across the city, to provide 5 technical assessments to community run buildings so they are clear what they could do to contribute to Net Zero and have information needed to attract finance and oversee the capital expenditure to maximise impact.

#### Climate Change Adaptation Score Mitigate: No

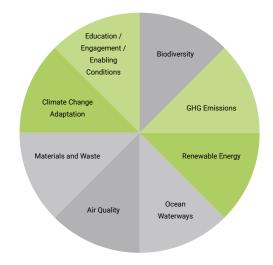
Climate Change Adaptation Revised Score Justification: The project expects to employ a Net Zero site manager who will support with delivery of thecapital elements and embedding the work that Plymouth Energy Community are doing towork towards Net Zero for community buildings and therefore possibly reducing GHG emissions from these buildings. They will also work with PEC to ensurecapital investment supports the creation of spaces that are efficient and sustainable tooperate, and that materials are reused wherever possible. They will use its expertise to develop a DIY assessment for community buildings that can berolled out across the city, to provide 5 technical assessments to community run buildings sothey are clear what they could do to contribute to Net Zero and have information needed toattract finance and oversee the capital expenditure to maximise impact.

#### Education / Engagement / Enabling Conditions Score: 4

**Education / Engagement / Enabling Conditions Score Justification**: The project intends to use its expertise to develop a DIY assessment for community buildings that can be rolled out across the city, to provide 5 technical assessments to community run buildings so they are clear what they could do to contribute to Net Zero and have information needed to attract finance and oversee the capital expenditure to maximise impact.

Education / Engagement / Enabling Conditions Score Mitigate: No

# **UK Shared Prosperity Fund FINAL**



#### Wheel Key

Long lasting or severe negative impact

Short term or limited negative impact No impact or neutral impact Short term or limited positive impact

Long lasting or extensive positive impact

## **EXECUTIVE DECISION**

## made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L38 23/24

Dec	ision				
ı	Title of decision: Plymouth and South Devon Freeport Project: Land Acquisition at Sherford				
2	Decision maker: Councillor Tudor Evans OBE, Leader Plymouth City Council				
3	Report author and contact details: Victoria Glennon - Victoria.Glennon@plymouth.gov.uk				
4	Decision to be taken:				
	I. To agree to allocate £3,500,000 of Freeport Seed Capital Funding into the Capital Programme to be used for land acquisition at Sherford.				
	2. To authorise the Section 151 Officer to sign the funding agreement and an initial claim to release funding in the amount of £3,150,000 as well as any subsequent claims for funds in relation to this project.				
5	Reasons for decision:				
	<ol> <li>Plymouth City Council is the Accountable Body for the Freeport and will receive and allocate the seed capital to support the delivery of the Freeport Annual Plan.</li> <li>The Accountable Body is responsible for the effective programme management of the Seed capital programme pipeline, including appraisal of individual business cases for Seed Capital projects.</li> <li>This decision is necessary in order to meet timeframes set by Department for Levelling Up, Housing &amp; Communities (DLUHC) in order to deliver the proposed activities as set out in the Business Case and spend the funds accordingly and in time.</li> </ol>				
6	Alternative options considered and rejected:				
	I. Do nothing - This would severely impact on the ability to spend the allocated amount for this financial year.				
7	<b>Financial implications and risks:</b> The funding is received from Government for the purpose of delivering the Seed Capital Freeport funding and is underpinned by a Memorandum of Understanding and further funding agreements that binds Plymouth City Council and Partners within the Freeport delivery governance into an agreement with the Department for Levelling Up, Housing & Communities (DLUHC) and further funding agreements between the Accountable Body and projects outlining that the funds are shouldered by the applicant as such is contractually obliged to deliver and spend according to the Fund parameters and requirements. Projects are subject to Accountable Body processes involving but not limited to procurement regulations, monitoring and governance, as such, failure to follow requirements from either the Accountable Body or DLUHC runs the risk of remedial action. We will maintain robust programme management protocols through regular monitoring and review to ensure that the projects are delivered within the grant terms and conditions. Remedial action will be taken where necessary.				

8	Is the decision a Key Decision?  (please contact <u>Democratic Support</u> for further advice)	Yes	No	Per the Constitution, a key decision is one which:	
		x		in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total	
			×	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of <b>£1 million</b>	
			x	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.	
	If yes, date of publication of the notice in the <u>Forward Plan of Key</u> <u>Decisions</u>		nave been	I subsequent/upcoming Freeport business published as an ongoing rolling notice in Key decisions.	
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:		ng City an vorks inclo ecision wo Il be mana	n be linked to the Plymouth Plan chapters; d International City as well as other uding the Climate Emergency Action Plan. buld be directly linked to the capital budget aged and monitored in accordance with council processes.	
10	Please specify any direct environmental implications of the decision (carbon impact)		There are no anticipated adverse impacts as part of delivering this project.		
Urge	ent decisions				
11	implemented immediately in the interests of the Council or the	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)	
	public?		x	(If no, go to section 13a)	
I2a	Reason for urgency:				
I2b	Scrutiny Chair Signature:		Date		
	Scrutiny Committee name:				
	Print Name:				
Cons	sultation				

13a		any other Cabinet members'	Yes			
	port	folios affected by the decision?	No	x	(If no go to section	n 14)
I3b		ch other Cabinet member's folio is affected by the decision?				
13c	Date	Cabinet member consulted				
14		any Cabinet member declared a lict of interest in relation to the	Yes		If yes, please discuss Officer	with the Monitoring
	decis	sion?	No	x		
15		ch Corporate Management	Name	•	Anthony Payne	
	ı ear	n member has been consulted?	Job tit	tle	Strategic Director for	or Place
			Date consu	lted	12/12/2023	
Sign	-off					
16	_	off codes from the relevant rtments consulted:	Democratic Support (mandatory)			DS84 23/24
			Finance (mandatory)			DJN.23.24.171
			Legal (mandatory)			2341/05122023
			Human Resources (if applicable)			
			Corporate property (if applicable)			
			Procurement (if applicable)			
Арр	endic	es				
17	Ref.	Title of appendix				
	Α	Part I Supporting Summary Report				
	В	Equalities Impact Assessment (where	required	)		
Conf	ident	ial/exempt information	<u> </u>			
18a	confi	ou need to include any dential/exempt information?	Yes	l l	l, confidential ('Part II') cate why it is not for Part Tof Schedule 12A	
	Please	Please type an X into the relevant box			of the Local Governme the relevant box in 18b	nt Act 1972 by ticking
				l l	(Keep as much informa priefing report that will domain)	
				E	xemption Paragraph	Number
-						

		I	2	3	4	5	6	7
18b	Confidential/exempt briefing report title: Part II Sherford Land Acquisition to promote development Business Case			×				

#### **Background Papers**

19 Please list all unpublished, background papers relevant to the decision in the table below.

Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.

Title of background paper(s)	Exemption Paragraph Number						
	ı	2	3	4	5	6	7

#### **Cabinet Member Signature**

I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act (2010) and those who do not. For further details please see the EIA attached.

Signature	Tholar 2	Date of decision	15 December 2023
Print Name	Councillor Tudor Evans, OBE -	- Leader of Plymouth Cit	y Council

# BRIEFING PAPER FOR PASD FREEPORT PROJECT DECISION

Overview of project



#### **BACKGROUND**

The aim of the project is for South Hams District Council (SHDC) to acquire the land at Sherford identified as PASD Freeport Tax Site 3, on a temporary basis, from the landowner (the Sherford Consortium). This specific land acquisition was not identified in the Full Business Case (FBC) but addresses current time sensitive issues relating to the site.

The project primarily supports two Freeport policy objectives:

- Establishing a national hub for global trade and investment by accelerating the development of employment land with the aim of enabling a key local employer to create a new Logistics Facility onsite.
- **Promoting regeneration and job creation** by creating the conditions to support the development of new jobs.

It also, less directly, supports the long-term sustainability of the Freeport's hotbed for innovation because the end user of the site will have a significant supply chain, creating demand and opportunity for collaboration and development.

The project itself is a straightforward transaction. It will use the seed capital allocation of £3.5m, in order to a) fund the land acquisition itself and b) fund the submission of an enabling works planning application for the earthworks on site, including the planning submission fee. The Consortium will undertake the earthworks as part of the land deal.

The land deal will also accelerate the implementation of the earthworks which is a prerequisite for the site to be developed. The project will enable these works to come forward in parallel with securing development on the site, not in series.



## Page 59

The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted



# FEQUALITY IMPACT ASSESSMENT – [FREEPORT PROJECT BUSINESS CASE EXECUTIVE DECISION]

#### **SECTION ONE: INFORMATION ABOUT THE PROPOSAL**

Author(s):	Victoria Glennon	Department and service:	Economic Development	Date of assessment:	11/12/2023			
This is the person completing the EIA template.								
Lead Officer:	Amanda Ratsey	Signature:	2,	Approval	12/12/2023			
Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.			Amenda Patry	date:				
Overview:	Plymouth City Council is the Accountable Body for the Freeport and will receive and allocate the Seed Capital to support the delivery of the Freeport Annual Plan.							
	The Accountable Body is responsible for the effective programme management of the Seed capital programme pipeline, including appraisal of individual business cases for Seed Capital projects.							
		er to meet timeframes set by Dep ctivities as set out in the Business						
	Business Case Summary							
	The decision is to agree the use	the Seed Capital Funds to carry o	out the proposed project and acti	vities outlined bel	ow:			
	The aim of the project is for South Hams District Council (SHDC) to acquire the land at Sherford identified as PASD Freeport Tax Site 3, on a temporary basis, from the landowner (the Sherford Consortium). This specific land acquisition was not identified in the Full Business Case (FBC) but addresses current time sensitive issues relating to the site.							
	The project primarily supports two Freeport policy objectives:							

- Establishing a national hub for global trade and investment by accelerating the development of employment land with the aim of enabling a key local employer to create a new Logistics Facility onsite.
- **Promoting regeneration and job creation** by creating the conditions to support the development of new jobs.

It also, less directly, supports the long-term sustainability of the Freeport's hotbed for innovation because the end user of the site will have a significant supply chain, creating demand and opportunity for collaboration and development.

The project itself is a straightforward transaction. It will use the seed capital allocation of £3.5m, in order to a) fund the land acquisition itself and b) fund the submission of an enabling works planning application for the earthworks on site, including the planning submission fee. The Consortium will undertake the earthworks as part of the land deal.

The land deal will also accelerate the implementation of the earthworks which is a prerequisite for the site to be developed. The project will enable these works to come forward in parallel with securing development on the site, not in series.

#### **Decision required:**

- 1. To agree to allocate £3,500,000 of Freeport Seed Capital Funding into the Capital Programme to be used for land acquisition at Sherford.
- 2. To authorise the Section 151 Officer to sign off on an initial claim and release funding in the amount of £3,150,000 as well as the remaining funds up to the total Seed Capital amount of £3,500,000 as listed above.

#### SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes	No	x
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?			
Potential internal impacts:	Yes	No	x
Does the proposal have the potential to negatively impact Plymouth City Council employees?			
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes	No	x

If you do not agree that a full equality impact assessment is required, please set out your justification for why not.

A full EIA has been completed below despite the answers above.

### SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<ul> <li>Plymouth</li> <li>16.4 per cent of people in Plymouth are children aged under 15.</li> <li>65.1 per cent are adults aged 15 to 64.</li> <li>18.5 percent are adults aged 65 and over.</li> <li>2.4 percent of the resident population are 85 and over.</li> <li>South West</li> <li>15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> <li>England</li> <li>17.4 per cent of people are aged 0 to 14.</li> </ul>	Noise and disturbance – impacts  Evidence has shown that both younger and older people are likely to have their physical and mental wellbeing negatively impacted by increased noise. For young people, for example, increased noise may impact on their wellbeing and ability to meet their educational potential. For older people noise disturbances can cause increased anxiety and exacerbate conditions such as dementia and tinnitus.  Noise and disturbance – Plymouth Port  The Freeport may increase the number of ships using the Plymouth Port and it is likely that this will increase noise and disturbance.  Noise and disturbance – Increased traffic  The Freeport will increase the amount of traffic on Plymouth roads, especially on roads near to the Freeport and within the Freeport itself.	Noise and disturbance – Plymouth Port  As the Port needs to operate at the time that the tide allows, it is not possible to mitigate against this impact given its nature.  Although there is the potential for the increase in freight traffic to increase noise and disturbance for local residents, the parts of the Port that will be used are largely away from residential areas. The additional tax/customs sites will be on under-developed land, thus minimising impact to the extent that is possible. South Yard is in close proximately to a local school and the Sherford employment zone is part of the wider Sherford village development. Langage, the largest site where most of the construction is going to take	March 2025 Economic Development

- 64.2 per cent of people are aged 15 to 64.
- 18.4 per cent of people are aged 65 and over.

(2021 Census)

A new road link is planned in response to increased demand - spine roads are going to connect to the A38 to improve connectivity.

#### Noise and disturbance - construction

It is likely that the Freeport will result in an increase in noise from both construction and business as usual. Increases in noise have been linked to poorer health outcomes including negatively effecting both mental and physical health.

#### **Emissions**

Poor air quality and pollution has negative consequences for health and the local environment. In particular, a high quantity of particulate matter is linked to poorer health outcomes including negatively effecting both mental and physical health. This negative impact is more likely to affect young people as their lungs are still developing.

#### **Emissions – Plymouth Port**

The Freeport aims to significantly increase the volume of freight through the Port of Plymouth. Increasing the volume of freight brought in through the Port of Plymouth, rather than more distant UK ports, will reduce national emissions from the transport sector, as well as reducing congestion on trunk roads elsewhere.

#### **Emissions - Freeport (onsite)**

The increase in freight traffic and associated traffic within the Freeport will likely increase local traffic and thus local emissions.

place, is greenfield and is not directly adjacent to residential area.

## Noise and disturbance – Increased traffic

We will consider the possibility to explore noise monitoring and reduction initiatives in the vicinity if required. Any noise complaints will be monitored for trends.

Our approach will require buildings to be built using sustainable materials, be well insulated and have renewables (such as solar or heat pumps) integrated.

All construction will be delivered in line with local guidance to ensure minimal disruption to the local area.

Within the Freeport we will use a combination of electric and hydrogen powered vehicles to move cargo between the Port and customs sites. There is already and EV charge point at Oceansgate and by 2025, all support vehicles will be low carbon. Charging infrastructure will also be put in place to encourage wider port users (including RORO traffic) to use low carbon fuels. Emissions from commuter transport will be

			minimised through green transport initiatives, which will include public transport options (including park and ride) as well as walking and cycling, which build on existing infrastructure such as cycle ways.	
Care experienced individuals  (Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.  The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.  In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).  There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer).  There are more care leavers aged 21 to 24 who could return for support from services if they wished to.	No adverse impact anticipated.	Not applicable.	March 2025 Economic Development

#### **Disability**

9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.

12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)

#### Noise and disturbance

Evidence has shown that people with disabilities and underlying health conditions are more likely to have their physical and mental wellbeing negatively impacted by increased noise. For example, one study found that people living in areas with high levels of traffic noise were 25 per cent more likely than those living in quieter areas to develop depression.

#### Noise and disturbance - Plymouth Port

The Freeport will increase the number of ships using the Plymouth Port and it is likely that this will increase noise and disturbance.

#### Noise and disturbance - Increased traffic

The Freeport will increase the amount of traffic on Plymouth roads, especially on roads near to the Freeport and within the Freeport itself.

A new road link is planned in response to increased demand - spine roads are going to connect to the A38 to improve connectivity.

#### Noise and disturbance - construction

It is likely that the Freeport will result in an increase in noise from both construction and business as usual. Increases in noise have been linked to poorer health outcomes including negatively effecting both mental and physical health. This negative impact is more likely to be felt by people with disabilities, however this is not limited to this cohort

#### **Emissions**

## Noise and disturbance – Plymouth Port

As the port needs to operate at the time that the tide allows, it is not possible to mitigate against this impact given its nature.

Although there is the potential for the increase in freight traffic to increase noise and disturbance for local residents, the parts of the Port that will be used are largely away from residential areas. The additional tax/customs sites will be on under-developed land, thus minimising impact to the extent that is possible. South Yard is in close proximately to a local school and the Sherford employment zone is part of the wider Sherford village development.

Langage, the largest site where most of the construction is going to take place, is greenfield and is not directly adjacent to residential area.

## Noise and disturbance – Increased traffic

We will consider the possibility to explore noise monitoring and reduction initiatives in the vicinity if required. Any noise complaints will be monitored for trends. March 2025 Economic Development Poor air quality and pollution has negative consequences for health and the local environment. In particularly, a high quantity of particulate matter is linked to poorer health outcomes including negatively effecting both mental and physical health. This negative impact is more likely for people with disabilities due to the increased likelihood that they may have an underlying health condition related to their breathing or lungs.

#### **Emissions – Plymouth Port**

The Freeport aims to significantly increase the volume of freight through the Port of Plymouth. Increasing the volume of freight brought in through the Port of Plymouth, rather than more distant UK Ports, will reduce national emissions from the transport sector, as well as reducing congestion on trunk roads elsewhere.

#### **Emissions – Freeport (onsite)**

The increase in freight traffic and associated traffic within the Freeport will likely increase local traffic and thus local emissions.

#### **Accessibility**

The large majority of buildings within the Freeport will be closed to members of the public, however we recognise that accessibility is still important. Where buildings are older, guidance will be taken from the appropriate colleagues and heritage organisation when appropriate

Our approach will require buildings to be built using sustainable materials, be well insulated and have renewables (such as solar or heat pumps) integrated.

All construction will be delivered in line with local guidance to ensure minimal disruption to the local area.

Within the Freeport we will use a combination of electric and hydrogen powered vehicles to move cargo between the Port and customs sites. There is already and EV charge point at Oceansgate and by 2025, all support vehicles will be low carbon. Charging infrastructure will also be put in place to encourage wider port users (including RORO traffic) to use low carbon fuels. Emissions from commuter transport will be minimised through green transport initiatives, which will include public transport options (including park and ride) as well as walking and cycling, which build on existing infrastructure such as cycle ways.

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	No adverse impacts are anticipated.	Not applicable.	March 2025 Economic Development
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.  0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).	No adverse impacts are anticipated.	The employment and skills plan will include engagement with the Department for Work and Pensions, universities, schools and other partners working with young women and girls to promote STEM career and education pathways.  Engagement will also take place with local voluntary and community sector partners working with women and girls to raise awareness of the employment and education offer available and communication materials will be shared.	March 2025 Economic Development
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.	No adverse impacts are anticipated.	The employment and skills plan will include engagement with the Department for Work and Pensions, universities, schools and other partners working with young women and girls to promote STEM career and education pathways.  Engagement will also take place with local voluntary and community sector partners working with women and girls to raise awareness of the	March 2025 Economic Development

			employment and education offer available and communication materials will be shared.	
Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and I.1 per cent as Black (2021 Census)  People with a mixed ethnic background comprised I.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)  92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).	No adverse impacts are anticipated.	The employment and skills plan will include engagement with the Department for Work and Pensions, universities, schools and other partners working with people from Black, Asian and minority ethnic backgrounds to promote career and education pathways.  Engagement will also take place with local voluntary and community sector partners working with this cohort and in particular refugees and asylum seekers to raise awareness of the employment and education offer available.  Key information within the Freeport will be available in different languages, recognising	March 2025 Economic Development
			the diversity of people using and passing through the Freeport.  Staff employed by the Freeport will be trained in cultural awareness and cultural accessibility.	
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion.	Not applicable	Not applicable	March 2025 Economic Development

	42.5 per cent of the population identified as Christian (2021 Census).  Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).			
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).	No adverse impacts are anticipated.	The employment and skills plan will include engagement with the Department for Work and Pensions, universities, schools and other partners working with young women and girls to promote STEM career and education pathways.  Engagement will also take place with local voluntary and community sector partners working with women and girls to raise awareness of the employment and education offer available and communication materials will be shared.	March 2025 Economic Development
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per	No adverse impacts are anticipated.	Not applicable	March 2025 Economic Development

cent of residents describe their sexual	
orientation using a different term	
(2021 Census).	

#### **SECTION FOUR: HUMAN RIGHTS IMPLICATIONS**

Human Rights	Implications	•	Timescale and responsible department
	anticipated.	Not applicable. This will be reviewed and updated if or when any adverse impacts arise as a result of the project.	Not applicable.

### **SECTION FIVE: OUR EQUALITY OBJECTIVES**

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department	
Celebrate diversity and ensure that Plymouth is a welcoming city.	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2025. Economic Development	
Pay equality for women, and staff with disabilities in our workforce.	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2025. Economic Development	
Supporting our workforce through the implementation of Our People Strategy 2020 – 2024	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2025. Economic Development	

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Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2025. Economic Development
Plymouth is a city where people from different backgrounds get along well.	There are no anticipated direct negative implications to this objective.	Not applicable. This will be reviewed if in the case that any adverse impacts should arise during delivery.	March 2025. Economic Development

## **EXECUTIVE DECISION**

## made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

**Executive Decision Reference Number - CSLCC06 23/24** 

Dec	cision						
I	Title of decision: Consultation on a proposed merger of Coroners Services						
2	<b>Decision maker:</b> (Councillor Sally Haydon (Cabinet Member for Community Safety, Libraries, Cemeteries and Crematoria)						
3	Report author and contact details: Ruth Harrell (Director of Public Health) <a href="mailto:ruth.harrell@plymouth.gov.uk">ruth.harrell@plymouth.gov.uk</a>						
4	Decision to be taken:						
	I. To agree that a business case for the merger of the coronial jurisdictions of Plymouth, Torbay and South Devon and of Exeter and Greater Devon, is given to the Ministry of Justice for consultation more widely.						
5	Reasons for decision:						
	I. The Chief Coroner has a very clear view that larger coronial areas are more effective, allowing a senior coroner to manage work effectively, giving support staff the opportunity to work as part of a wider team providing enhanced support, resilience and a consistent service for relatives;						
	2. The Policy of the Chief Coroner and Ministry of Justice is to reduce the number of Coronial Jurisdictions in England and Wales, this being carried out on the retirement of Senior Coroners where appropriate. On the retirement of the Senior Coroner for Plymouth on the 31 March 2023, the Ministry of Justice asked the two jurisdictions to consider the merging of these two jurisdictions;						
	3. This provides the opportunity to understand the benefits that can be achieved in terms of the service delivered to the local population, within a framework that ensures that the services such as Coroners Court will continue to be provided within Plymouth.						
6	Alternative options considered and rejected:						
	I. Not considering a merger would be contrary to the direction of travel of the Ministry of Justice and would mean that the potential service improvements might not be realised,						
7	Financial implications and risks:						
	There are no financial implications of the decision to consult.						
8	Is the decision a Key Decision?  Yes  No  Per the Constitution, a key decision is one which:						

	(please contact <u>Democratic</u> <u>Support</u> for further advice)  Please type an X into the relevant boxes		×		in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total		
			x		in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million		
			x		is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.		
	If yes, date of publication of the notice in the <u>Forward Plan of Kenneth Plan</u>	<b>ey</b>					
9	Please specify how this decision linked to the Council's corporat		_	•	mprove the quality and cost- the service.		
	plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:		effectiveness of the service.  Coroners are independent judicial post holders and are not employees of the local authority, and are guided by legal frameworks and guidance from the Chief Coroner / Ministry of Justice				
10	Please specify any direct environmental implications of the decision (carbon impact)	ne	None.				
Urge	ent decisions						
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Y	'es		(If yes, please contact Democratic Support (democraticsupport@plymouth.go v.uk) for advice)		
	Please type an X into the relevant box	N	lo	x	(If no, go to section 13a)		
12a	Reason for urgency:						
I2b	Scrutiny Chair Signature:			Date			
	Scrutiny Committee name:						

	Print Name:					
Cons	sultation					
I3a Are any other Cabinet members' portfolios affected by the decision?  Please type an X into the relevant box		Yes				
		affected by the	No	×	(If no go to sect	ion I4)
I3b		ner Cabinet member's saffected by the				
I3c	Date Cabi	net member consulted				
14	Has any Cabinet member declared a conflict of interest in relation to the decision?  Please type an X into the relevant box		Yes		If yes, please discu Monitoring Office	
			No	x		
15	Which Corporate Management Team member has been consulted?	Name		Ruth Harrell		
		Job title		Director of Public Health		
			Date consulted		29 November 2023	
Sign	-off					
16	_	des from the relevant nts consulted:		ocratic S datory)	DS 79 23/24	
			Finan	ice (mar	DJN.23.24.159	
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Арр	endices					
17	Ref. Title	of appendix				
	A Briefing report for publication					
Con	fidential/ex	empt information				

I8a	Do you need to include any confidential/exempt information?	Yes		('P	art İl') b	riefing re	cond, confidential eport and indicate		te
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				in 1	the brief	nuch info fing repo domain)			
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I8b	Confidential/exempt briefing report title:								
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19	Please list all unpublished, background	papers	relev	ant to	the de	cision in	the tabl	e below	
	Background papers are <u>unpublished</u> wo report, which disclose facts or matters work is based. If some/all of the inform	on wh	ich th	ne rep	ort or a	an impor	tant par	t of the	
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20	report, which disclose facts or matters work is based. If some/all of the inform for publication by virtue of Part Tof Schticking the relevant box.  Title of background paper(s)  inet Member Signature  I agree the decision and confirm that it framework, Corporate Plan or Budget. Council's duty to promote equality of opromote good relations between peop	is not a ln takin pportu	contring thunity, share	rary to elimine properties	otton P  3  othe Colision I hate unlatected colerates	aragrap  duncil's pave giver awful disharacter	tant pardicate went Act  The Number of Section is the Electron of the Electron	d budge gard to tion and der the A attach	7



#### CORONERS MERGER BUSINESS CASE

November 2023



#### **BACKGROUND**

Coroners are independent judicial office holders. They are a type of specialist judge who investigates and explains certain kinds of deaths. They are qualified lawyers, many being Barristers. Some (Assistants) will combine Coroner work with other legal work.

Coroners review the provided documentation after a death and decide what level of investigation is required; in particular if they have reason to suspect that;

- The death was violent or unnatural; or
- The cause of death is unknown;
- The deceased died while in state detention

A Coroner also has a key role in the case of organ donation, which may be required at short notice and at any time of the day or night.

Local authorities are responsible for the appointment and payment of the coroner and meeting all costs of the service. This includes the cost of the provision of mortuaries, pathology services, forensic testing, and inquests.

Coroners are independent judicial post holders and are not employees of the local authority. All appointments of coroners have to be agreed with both the Chief Coroner and the Ministry of Justice, and they effectively have a veto on any arrangements that do not meet their approval. Local authorities cannot remove or dismiss coroners.

As quoted in guidance from the Chief Coroner;

"It is the Chief Coroner's view that the number of coroner areas should be reduced in order to create sensibly sized coroner areas, taking into account the numbers of reported deaths, geographical size and types of coroner work in the area"

Larger coronial areas are more effective, allowing a senior coroner to manage work effectively, giving support staff the opportunity to work as part of a wider team providing enhanced support, resilience and a consistent service for relatives.

The Policy of the Chief Coroner and Ministry of Justice is to reduce the number of Coronial Jurisdictions in England and Wales, this being carried out on the retirement of Senior Coroners where appropriate. Since the Senior Coroner for Plymouth retired recently, consideration of the opportunities for a merger have been underway.

For the reasons set out in this document, it is felt that a merged service would be in line with the recommendation of the Chief Coroner and Minister of Justice and would enable service improvements; in the first instance with a focus on reducing the time that families have to wait for inquests to be held.

There is the potential for some cost savings, but initially this will be diverted into the additional support required to reduce waiting times. Plymouth residents will see no changes to the service that they receive other than centralised contact details; face to face events (i.e. the inquest) will occur in Plymouth.

On this basis, it is recommended that a business case for the merger of the coronial jurisdictions of Plymouth, Torbay and South Devon and of Exeter and Greater Devon, is given to the Ministry of Justice for consultation more widely.

#### **CURRENT SITUATION**

Currently within Devon there are two coronial jurisdictions, that of Plymouth, Torbay and South Devon with Plymouth City Council as lead authority, and that of Exeter and Greater Devon, with Devon County Council as lead authority.

Much of the work of the Coroners Office is carried out behind the scenes, with correspondence with relatives, health professionals and others carried via emails, letter or phonecalls and conducted by Coroners Officers.

For a small number of cases, an inquest is required. Relatives may not always want to attend in person, however for those that do, there is currently a Coroners Court in each jurisdiction; i.e. one in Plymouth (Derriford Park) and one in Exeter (County Hall).



Coroner Area and Region	2022 cases						
	Reported Deaths 2022	Post- Mortems 2022	PMs as % of reported deaths 2022	Inquests opened 2022	Inquests as % of reported deaths 2022		
Plymouth, Torbay and South Devon	2,685	1,145	43%	639	24%		
Exeter and Greater Devon	1,967	831	42%	363	18%		

Table A; Coroners statistics 2022 Coroners statistics 2022 - GOV.UK (www.gov.uk)

#### Plymouth, Torbay and South Devon

Until March 31<sup>st</sup> 2023 there was a Senior Coroner in post for this jurisdiction. There were no area coroners, and some support through Assistant Coroners was used. Coroner's Officers staffing was provided through Devon and Cornwall Police (who also provide staff to the Devon jurisdiction). There is a Coroner's Court where inquests are held for the jurisdiction area.

Funding information is provided in Appendix 1.

Since I<sup>st</sup> April 2023, when the Senior Coroner retired, the Senior Coroner of the Devon jurisdiction has had oversight of the whole service, supported by Assistant Coroners. The remainder of the service has remained as it, meaning that there are two locations, and systems in place. This is referred to as the interim model.

On the retirement of the Senior Coroner for Plymouth on the 31 March 2023 Devon were asked by the Ministry of Justice to consider the merging of these two jurisdictions to become one Coroners Service.

#### **OPTIONS APPRAISAL**

Options considered;

- Option A as is Not to merge the two jurisdictions and remain as is with the appointment of a Senior Coroner for Plymouth Torbay and South Devon.
- Option B merge the Devon coroner areas into one jurisdiction but keep a Coroner's court venue in Plymouth and in Exeter
- Option C merge the Devon coroner areas with the proposal to move all resource centrally to Exeter including having a single Coroner's Court venue.
- Option D –merge the Devon coroner areas but to retain both the Corner's Courts and the back-office functions across the two sites.

The options appraisal considered customer experience, service improvements and cost effectiveness in that order.

- Customer experience this includes the method of communications between bereaved families and the Coroner, and access to attend any inquest. There are also clear overlaps with...
- Service improvement this includes improvements to processes and systems, which will result both in back office functions being more streamlined but also improve the waiting times between death and the inquest.
- Cost effectiveness where improved, or very least the same outputs can be delivered for lower cost by improvements to processes

Option	Customer	Service	Cost effective	Recommendation
	experience	improvement		
A (as is)	Same	same	same	
B (merged back	Same	Opportunities to	Moderate potential	Preferred
office, 2 courts)		improve	for improvements	option

C (single court and back office)	Detrimental - reduced access to Coroners Court.	Opportunities to improve	High potential for improvements	Rejected in full
D (two back office, two courts)	Same	Opportunities to improve	Low potential for improvements	

Option C was immediately discarded since this would have a detrimental impact on the Plymouth population, reducing access to and therefore limiting their ability to attend the inquests of their loved ones.

#### **Financial Considerations**

Currently Plymouth City Council run the coronial service for Plymouth, Torby and South Devon, and recharge Torbay Council and Devon County Council for coronial work undertaken for their populations.

Under a merged coronial service, DCC would be the lead authority and would recharge Plymouth and Torbay for coronial work undertaken for those areas.

The table in Appendix I summarises current costs, and estimated costs for a merged service using Model B. This does suggest there is potential for cost savings; however, with service improvement being the first priority these cost savings may be minimal since Assistant Coroner capacity (this is a variable capacity resources) will be utilised reasonably heavily in the first few years to drive down waiting times.

#### **Legal Considerations**

A service level agreement will be drafted to cover the merger of the services and will be signed by all authorities before the proposed merger takes effect.

Inquests would continue to be held in current locations and would not be centralised. In the event that approval is given for the submission of a merger request to the Chief Coroner and the Ministry of Justice, it is envisaged that the assessment and consultation process could be concluded within a 4-6 month time period.

#### **Equality Considerations**

At present contact between the coroner's office and the next of kin/families is invariably via telephone, post or email, and in general face-to face contact only takes place at inquest hearings. Therefore, the physical location of any central support or administrative function is viewed as not critical to the service that the public receive.

The Coroner's Court in Plymouth will remain and will be used whenever a family have signalled that they wish to attend an inquest in person and where Plymouth is the preferred location. It is

noted that some of the Torbay and South Devon population may prefer Exeter, and also some of the residents of Greater Devon (e.g. Tavistock/West Devon) may prefer to attend Plymouth and so the merger will provide greater choice for the wider population.

Therefore, providing robust working arrangements and processes are in place, the impact on the public will be negligible, other than the stakeholders in the Plymouth Torbay and South Devon area having different contact information.

#### **Risk Management Considerations**

A risk register is in development to consider the operational risks that may be present during the proposed merger in order to manage and mitigate these risks down. Likely risks include the safe combining of the two management systems (reduced since both systems use the same software) without any loss of impact on data quality.

#### Other considerations

<u>Name of the service</u> - to avoid confusion, the new service should be referred to as the Devon, Plymouth and Torbay Coroner's Service.

<u>Access to information</u> – arrangements will be put in place to ensure that there is no loss of information, where that is legitimately required.

#### SUMMARY / REASONS FOR RECOMMENDATIONS

For the reasons set out, it is felt that a merged service would be in line with the recommendation of the Chief Coroner and Minister of Justice and would enable service improvements; in the first instance with a focus on reducing the time that families have to wait for inquests to be held. There is the potential for some cost savings, but initially this will be diverted into the additional support required to reduce waiting times.

Plymouth residents will see no changes to the service that they receive other than centralised contact details; face to face events (i.e. the inquest) will occur in Plymouth.

#### **NEXT STEPS**

A merger of the areas will require detailed assessment and joint proposal by Torbay, Plymouth City and Devon County Council and consultation with the Chief Coroner and the Ministry of Justice.

From preliminary discussions, the Chief Coroner and the Ministry of Justice is supportive of these merger discussions. The Senior Coroner and Devon and Cornwall Police are in favour of the proposed merger.

Consultation will be carried out by the Ministry of Justice before any further steps are taken to lay the statutory instrument before parliament. This consultation will include any interested parties to the death management process and those partners to the service such as police, ambulance, mortuaries and funeral directors.

## **APPENDIX I FINANCIAL COSTS**

Category	Exeter and Greater Devon	Plymouth, Torbay and South Devon	Proposed Combined Devon, Plymouth and Torbay	Comment					
Salary costs of Coronial staff (including NI and pension contributions)									
Senior Coroner	£195k	Circa £210k (retired)	£195k	Cost saving of permanent Coroner staff of circa 200k					
Area Coroners	£120k	-	2 x £120k						
Fees for Assistant Coroner(s)	£445 per day	£445 per day	Variable - minimum commitment of £53k pa	In the short term, there will likely be high costs for these staff whilst the waiting times are reduced.					
Salary costs of admir	nistrative staff (including NI and	pension contributions)							
- Administration	£172k	£67k	£172k	Some cost savings due to fewer admin staff required when back office combined					
- <b>M</b> anagement	£43k p/a	£43 k	£43k p/a	Some cost savings due to fewer management staff required when back office combined					
- Casual Jury Officers	as required	as required	as required - typically 1-2% of inquests require juries						
Infrastructure costs									
Staff and inquest accommodation costs	£47,590 p/a	£34,065	Exeter premises (2 courts + offices) £47,590p/a Plymouth premises (1 court only) tbc	Some savings due to removal of the back office space - but only realised if space can be used for other services					

IT costs (civica)	£14k (Coroners Management Information System)	£10k	£14k	Cost savings from only needing one system
Other IT Costs	£9k	£2k	£9k	
Commissioned specia	llist costs			
Post mortem / Pathologist costs etc	Approx £400k p/a	Approx £500k p/a	£900k	No change to existing costs
Mortuary Costs	£460k	£295k	£755k	No change to existing costs but opportunities to make future efficiencies by aligning contract terms & conditions
Ambulance costs (annual)	£209k p/a	£365k p/a	£574k p/a	No change to existing costs but opportunities to make future efficiencies when retendering.

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## **EXECUTIVE DECISION**

## made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

**Executive Decision Reference Number HCDC03 23/24** 

#### **Decision** Title of decision: Approval to proceed with disposal of public open space at Peters Park Close, St Budeaux PL5 IPP after consideration of objections received following notice of the intention to dispose of the land. 2 Decision maker: Councillor Chris Penberthy (Cabinet member for Housing, Co-operative Development and Communities) 3 Report author and contact details: Teresa Lakeman, Estate Surveyor, Land & Property Team. Telephone 01752 304898, email: Teresa.lakeman@plymouth.gov.uk 4 Decision to be taken: To proceed with the disposal of land at Peters Park Close having considered objections to the notice of intention to dispose of public open space. The sale of this piece of land will generate an approximate capital receipt of £25,000 to the Council, earmarked to fund capital delivery of Plymouths Plan for Homes initiative. 5 Reasons for decision: To support the Council's agenda of increased and accelerated housing delivery and outputs required to provide more decent homes supporting citizens to live and work in Plymouth. Through the Plan for Homes 3 2019 - 2024 policy the Council has committed to release City Council land, and to providing 1,000 new homes per annum. In order to meet this target additional sites must be identified for housing development. Making this site available for housing development will help the Council to meet its Duties under the Right to Build. Whilst concerns have been raised over utilising this site for housing it is felt that the urgent need for broadening the housing offer and delivery on the Plan for Homes 3 objectives outweighs these concerns.

There are economic benefits to releasing this housing site as it will lead to SME builders in Plymouth being active at a time of uncertainty in the housing market due to ongoing impacts of Covid-19, rising material and energy costs and inflation. Thus, the development will help to safeguard and create jobs in the construction industry and supply chain. In addition, the project is also looking to create a development using Modern Methods of Construction, which will encourage the creation of more jobs in this future oriented area of construction.

#### 6 Alternative options considered and rejected:

- I. To retain the land as public open space This would result in fewer new homes being built and would require on-going expenditure by the Council to maintain as a public open space and therefore not reducing costs.
- Financial implications and risks: Should the site be developed for housing, there is potential for the Council to receive additional income in the form of income from New Homes Bonus (if this remains in force) and Council Tax. There would also be small cost savings with regard to the upkeep of the green space. Additionally the sale of the land will generate an approximate capital receipt to the Council of £25,000.

8	Is the decision a Key Decision?  (please contact Democratic Support	Yes	No	Per the Constitution, a key decision is one which:
	for further advice)		x	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total
			×	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million
			x	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.
	If yes, date of publication of the notice in the <u>Forward Plan of Key Decisions</u>	N/A		
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the poli framework and/or the revenue/capital budget:	the ra built to of con city' a skills. the C	nge of home of a high some of a high some of the build ouncil of the build ouncil ounc	Close development would not only increase omes available, the development would be sustainable standard, using Modern Methods hence contributing to 'A green sustainable rant economy, developing quality jobs and ling of new homes would also help to meet clan for Homes' key initiative under the brate Plan by increasing housing supply in the
10	Please specify any direct environmental implications of the decision (carbon impact)	standai dwellin develo Carboi which	rds) would gs and he pment pro n/ Renewa would a	build housing (to new Building Regulations d provide excellent thermal efficiency in new elp to reduce fuel poverty for residents. The oposals would also be subject to new Low ables Joint Local Plan policy in design terms, also secure improvements to address the other transmitter of the new enterminate of the new enterminate implications of the new
Urge	nt decisions			
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the			(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)
	public?	No	x	(If no, go to section I3a)
I2a	Reason for urgency:			
I2b	Scrutiny Chair Signature:		Date	
	Scrutiny			

	Con	nmittee ie:						
	Prin	t Name:						
Cons	sultati	on						
13a		-	Cabinet members'	Yes				
	porti	portfolios affected by the decision?		No	x	(If no go to sectio	n 14)	
I3b			Cabinet member's ected by the decision?	N/A				
13c	Date	Cabinet	member consulted	N/A				
14			et member declared a rest in relation to the	Yes		If yes, please discuss Officer	with the Monitoring	
	decis	ion?		No	x			
15			rate Management	Name		Anthony Payne		
	Tean	n membe	r has been consulted?	Job title Strategic Director fo		Strategic Director fo	or Place	
				Date consu	lted	2 November 2023		
Sign	-off							
16	_		from the relevant consulted:		cratic S latory)	upport	DS 78 23/24	
				Financ	ce (man	datory)	DJN.23.24.137	
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							N/A	
							N/A	
				Procu	rement	(if applicable)	N/A	
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17	Ref.	Title of a	ppendix					
	Α	Briefing re	port for publication					
	В	Equalities	Impact Assessment					
Conf	identi	al/exemp	t information					
18a	Do you need to include any confidential/exempt information?  Yes  If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for							

**Print Name** 

and Communities)

			No	publication by virtue of Part 1 of Schedule of the Local Government Act 1972 by tick the relevant box in <b>18b</b> below.						
					brie	•	much information as possible in the eport that will be in the public			
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I8b	Confident title:	ial/exempt briefing report								
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Councillor Chris Penberthy (Cabinet member for Housing, Co-operative Development

#### Part I Briefing Report

Approval to proceed with disposal of Public Open Space at

Peters Park Close, Higher St Budeaux PL5 IPP after consideration of
objections received following notice of the intention to dispose of the land



#### 1.0 Background

- 1.1 Land at Peters Park Close, together with seven other sites, was identified through the Council's Strategic Land Review as having residential development potential.
- 1.2 The Council's 'Plan for Homes' is a key initiative as part of the Council's Corporate Plan 2023. The overall ambition of the third and latest version of the 'Plan for Homes' is to increase housing supply by 1,000 homes per year for a five year period from April 2019 to March 2024 under three themes, as follows:
  - Improving housing conditions and broadening choice
  - Supporting the delivery of Joint Local Plan housing numbers.
  - Housing Investment Fund- using PCC resources to unlock development.
- 1.3 Pursuant to Section 123(2A) of the Local Government Act 1972 the Council placed a Loss of Public Open Space Notice advertising the Council's intention to dispose of the sites in the Public Notices Section of the Plymouth Herald on two consecutive weeks in December 2019 (12 December and 19 December 2019) and on the Council's website on the Legal Notices page. Objections to the proposed loss of open space were invited with a closing date of 3 January 2020.

#### 2.0 Objections

2.1 The Council received one email objecting to the loss of public open space on all ten sites. The objection received can be summarised in two parts as follows:-

Objection Received	Comment
I. Housing need has already been met for the short term by the Joint Local Plan.	The Joint Local Plan states that housing provision during the plan period of 2014 to 2034, will comprise within the Plymouth Policy Area - at least 19,000 new homes, of which 4,550 should be affordable. The JLP sets an annualised housing provision target of 950 dwellings for each year until 2034. The provision of new homes is one of the most important elements of the JLP. The release of these sites for housing positively impacts on these targets.  Especially in the light of affordable housing delivery numbers in Plymouth

2. Disposals appear contrary to the Plymouth Climate Emergency Action Plan.

having dropped considerably since the pandemic.

The Plymouth Climate Emergency Action Plan recognises that new homes will also need to form part of the solution, with Plymouth having a strong growth agenda to build at least 19,000 homes within the Plymouth Policy Area by 2034. The Plymouth and South West Devon Joint Local Plan already contains policies which seek to ensure that new housing is as energy efficient as possible in line with the current building regulations and National Planning Policy Framework.

#### 3.0 Recommendation

- 3.1 To proceed with the disposal of public open space at Peters Park Close having considered objections to the notice of intention to dispose of public open space.
- 4.0 Reasons for Recommendation
- 4.1 The Council has received an offer to develop the site with one residential unit which has been accepted and terms are being negotiated with the purchaser.
- 4.2 The housing waiting list currently has over 11,000 households in need of affordable homes in Plymouth. The Council also has a list of people interested in Self build land which currently has over 300 names. The Council has committed to providing 1,000 additional homes per annum for the next 5 years. In order to meet this target additional sites must be identified for housing development. Whilst concerns have been raised regarding the development of this site and the other sites for housing, it is felt that the urgent need for housing outweighs these concerns, and as landowner we can ensure that homes are built on these sites that meet specific housing needs in the city that are unlikely to be met from market led developments alone.
- 4.3 There are economic benefits to releasing housing sites as they will lead to SME builders in Plymouth being active at a time of great uncertainty in the housing market and general economic conditions thus safeguarding and creating jobs in the construction industry and supply chain.
- 4.4 The land at Peters Park Close to be disposed of is as shown edged red on the attached plan.





# EQUALITY IMPACT ASSESSMENT – DISPOSAL OF PUBLIC OPEN SPACE, PETER'S PARK CLOSE, ST BUDEAUX PL5 IPP

#### **SECTION ONE: INFORMATION ABOUT THE PROPOSAL**

Author(s): This is the person completing the EIA template.	Teresa Lakeman	Department and service:	Economic Development, Land and Property	Date of assessment:	31/10/23
Lead Officer:  Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	James Watt (Head of Land and Property)	Signature:	James Watt	Approval date:	31/10/23
Overview:	homes supporting citizens to live committed to release City Country must be identified for housing de Making this site available for an a Whilst concerns have been raise and delivery on the Plan for Home There are economic benefits to uncertainty in the housing marked development will help to safegua	and work in Plymouth. Through cil land, and to providing 1,000 nevelopment.  If ordable housing development we down utilising this site for housing as 3 objectives outweighs these releasing this housing site as it will to due to ongoing impacts of Covird and create jobs in the constructions Modern Methods of Const.	using delivery and outputs required the Plan for Homes 3 2019 – 2022 aw homes per annum. In order to will help the Council to meet its During it is felt that the urgent need for concerns.  Il lead to SME builders in Plymouting delivery and supply chain. In ruction, which will encourage the	A policy the Coup o meet this target uties under the R or broadening the h being active at a osts and inflation, addition the pro	ight to Build.  housing offer a time of Thus the ject is also

Decision required:	To proceed with the disposal of land at Peters Park Close having considered objections to the notice of intention to dispose of public open space. The sale of this piece of land will generate an approximate capital income of £25,000 to the Council for
	redistribution as required.

## SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes		No	X
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?				
Potential internal impacts:	Yes		No	X
Does the proposal have the potential to negatively impact Plymouth City Council employees?				
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	X
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	The Land subject to the proposed loss of public open space is only part of a larger public open space and the remaining public open space retains a footpath across and better level topography for access by the public than that included in the proposed loss of land. There are therefore no adverse impacts anticipated.			ce and the th across and blic than that

## SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Timescale and responsible department
Age	Plymouth		

	<ul> <li>16.4 per cent of people in Plymouth are children aged under 15.</li> <li>65.1 per cent are adults aged 15 to 64.</li> <li>18.5 percent are adults aged 65 and over.</li> <li>2.4 percent of the resident population are 85 and over.</li> <li>South West</li> <li>15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> <li>England</li> <li>17.4 per cent of people are aged 0 to 14.</li> <li>64.2 per cent of people are aged 15 to 64.</li> <li>18.4 per cent of people are aged 65 and over.</li> <li>18.4 per cent of people are aged 65 and over.</li> <li>(2021 Census)</li> </ul>
Plymouth City	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.  The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.

as though it is a protected characteristic).	In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).  There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.		
Disability	9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.		
	12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)		
Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).		
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.		
	0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).		

Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.		
Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)		
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)		
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).		
	Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).		
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).		
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of		

residents describe their sexual orientation		
using a different term (2021 Census).		

#### **SECTION FOUR: HUMAN RIGHTS IMPLICATIONS**

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	The right to shelter and suitable housing is a fundamental human right – the provision of affordable housing will have a positive impact on the households housed and future households who will use this accommodation.		

## **SECTION FIVE: OUR EQUALITY OBJECTIVES**

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.			
Pay equality for women, and staff with disabilities in our workforce.			
Supporting our workforce through the implementation of Our People Strategy 2020 – 2024			
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.			

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Plymouth is a city where people from different backgrounds get along well.		
different backgrounds get along well.		

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## **EXECUTIVE DECISION**

## made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - ECC02 23/24

Dec	cision				
ı	Title of decision: Changes to Non-Household Waste Charges				
2	<b>Decision maker:</b> Councillor Tom Briars-Delve (Cabinet Member for Environment and Climate Change)				
3	Report author and contact details: Phil Rudin, phil.rudin@plymouth.gov.uk				
4	<b>Decision to be taken:</b> To implement changes to fees and charges for non-household waste to make them compliant with the revised Controlled Waste Regulations.				
	These changes will be to allow residents to dispose of DIY waste up to the new limits free of charge and to apply existing charges to any additional waste they want to deposit.				
5	Reasons for decision:				
	The Controlled Waste (England and Wales) (Amendment) (England) Regulations 2023 were laid before and approved by Parliament in November 2023. This means that some DIY waste will be treated as household waste if –				
	<ul> <li>The waste is produced by householders whilst carrying out small-scale construction or demolition works at their home;</li> </ul>				
	<ul> <li>The waste does not arise from activities that generate income for the person who carried them out;</li> </ul>				
	<ul> <li>The waste is not produced on a regular basis and will limit visits to 4 visits per household over a 4 week period;</li> </ul>				
	The volume of waste is no greater than two 50L rubble bags per visit.				
6	Alternative options considered and rejected:				

- I. Allow unlimited quantities of DIY type waste to be accepted at Chelson Meadow free of charge. This would increase waste volumes and disposal costs significantly and encourage trade waste abuse.
- 2. Only allow residents to deposit waste up to the limits set in the new regulations. This option would limit opportunities for residents to dispose of DIY waste and may result in increased fly tipping.

7	Financial implications and risks:  The service will be unable to achieve £44,000 of savings target identified in the 2023/24							
	budget. The impact of the change has		•					
8	Is the decision a Key Decision?  (please contact <u>Democratic</u>	Yes	No	Per the Constitution, a key decision is one which:				
	Support for further advice)  Please type an X into the relevant boxes		x	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total				
			×	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of <b>£I million</b>				
			x	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.				
	If yes, date of publication of the notice in the Forward Plan of Key Decisions							
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:		_	ill impact the 2023/24 revenue budget accounted for in 2024/25.				
10	Please specify any direct environmental implications of th decision (carbon impact)		e will be n ecision.	o direct environmental implications of				
Urge	ent decisions							
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)				
	N		x	(If no, go to section 13a)				
I2a	a Reason for urgency:							
I2b	Scrutiny Chair Signature:		Date					
	Scrutiny Committee name:							

	Prin Nan							
Con	sultat	ion						
13a		-	r Cabinet members'	Yes				
	portfolios affected by the decision?		No	x	(If no go to sect	ion I4)		
13b	Which other Cabinet member's portfolio is affected by the decision?							
I3c	Date	e Cabine	t member consulted					
14	Has any Cabinet member declared a conflict of interest in		Yes		If yes, please discu			
	relat	ion to th	the decision?	No	x			
15	Which Corporate Management		Name Anthony Payne		Anthony Payne			
		nm member has been sulted?		Job title Strategic Direct		Strategic Director	or for Place	
				Date 14/12/2023 consulted				
Sign	-off							
16	_		s from the relevant consulted:	Democratic Support (mandatory)		Support	DS86 23/24	
				Finance (mandatory)		ndatory)	DJN.23.24.172	
				Legal (mandatory)		atory)	LS/00001312/4/AC/ 15/12/23.	
				Human Resources (if applicable)				
				Corporate property (if applicable)				
				Procu	urement	t (if applicable)		
Арр	endi	ces						
17	Ref.	Title of	appendix					
	Α	Briefing r	report for publication					
	В	Equalities	Impact Assessment					

Confidential/exempt information									
	Do you need to include any confidential/exempt information?	Yes		If yes, prepare a second, confidential (II') briefing report and indicate why it not for publication by virtue of Part 10			it is		
		No	x			Governr	vernment		
				(Keep as much information as possi the briefing report that will be in th domain)					
		Exemption Paragraph Number							
		1 2 3 4 5 6					6	7	
18b	Confidential/exempt briefing report title:								
Background Papers									
19	Please list all unpublished, background papers relevant to the decision in the table below.								
	Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is								

based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the

relevant box.

Title of background paper(s)	Exemption Paragraph Number						
	ı	2	3	4	5	6	7

#### **Cabinet Member Signature**

20 I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act (2010) and those who do not. For further details please see the EIA attached.

Signature		Date of decision	
	57		15/12/2023
Print Name	Councillor Tom Briars-Delv Change)	re (Cabinet Member fo	r Environment and Climate

#### Changes to Household Waste Recycling Centre - DIY Waste Charges.



#### **Background**

In April 2022 the Government undertook a <u>consultation on DIY waste charges</u> at household waste recycling centres.

The purpose of the consultation was to help determine when construction waste should be treated as DIY waste and therefore classified as household waste enabling it to be disposed of free of charge. The consultation proposed criteria to define construction waste as DIY waste.

The Government <u>published its response to the consultation</u> on 18<sup>th</sup> June 2023.

The response states that later this year (2023) the Controlled Waste Regulations will be amended to clarify where construction waste should be treated as DIY waste and to prevent Local Authorities charging for the disposal of DIY waste at HWRCs from small scale projects by householders.

The criteria for DIY waste will be:

- I. The waste is produced by householders whilst carrying out small-scale construction or demolition works at their home;
- 2. The waste does not arise from activities that generate income for the person who carried them out;
- 3. The waste is not produced on a regular basis and will limit visits to 4 visits per household over a 4 week period;
- 4. The volume of waste is no greater than two 50L rubble bags per visit.

A householder may still bring more construction waste from a DIY project and at a more regular frequency than stated in the criteria, but it would not meet the criteria and therefore charges may be applied depending on local authority policy.

DEFRA has confirmed that the changes to the Controlled Waste Regulations (CWR) will come into force on the 31st December 2023.

#### **Impact**

In order to be able to comply with the new regulations Plymouth City Council is required to make amendments to its Fees and Charges in respect of waste disposal.

A booking system will also be introduced for residents to allow them to book visits to site to deposit their DIY waste. This will allow the service to record how many visits residents make to ensure that they comply with the new limits in the CWR.

Any resident wishing to dispose of quantities above the new limits set in the CWR will be able to do so but will be charged for the additional amount at the rates currently set.

#### Financial Impact

The service will be unable to achieve £44,000 of savings target identified in the 2023/24 budget. The impact of the change has already been accounted for in future budgets.



## **EQUALITY IMPACT ASSESSMENT – CHANGES TO NON-HOUSEHOLD WASTE CHARGES**

#### **SECTION ONE: INFORMATION ABOUT THE PROPOSAL**

Author(s): This is the person completing the EIA template.	Danny Skyrme	Department and service:	Street Services, Waste Disposal	Date of assessment:	13/12/23	
Lead Officer:  Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	Phil Rudin	Signature:	Bludi	Approval date:	13/12/23	
Overview:	non-household waste charges	at Chelson Meadow Househo	into force on 31st December 2 ld Waste Recycling Centre.	023 will change	the current	
Decision required:	To approve the proposed changes to the charges.					

#### SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes	No	x
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?			
Potential internal impacts:	Yes	No	x
Does the proposal have the potential to negatively impact Plymouth City Council employees?			

Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	x
justification for why not.	Household required to Regulations 2023. There	e already in plac Waste Recyclin meet changes t due to come in e are no adverse eedback will be i	g Centre. Thi to the Contro nto force on 3 e impacts anti	s decision is lled Waste

#### **SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT**

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<ul> <li>Plymouth</li> <li>I 6.4 per cent of people in Plymouth are children aged under I5.</li> <li>65.1 per cent are adults aged I5 to 64.</li> <li>I 8.5 percent are adults aged 65 and over.</li> <li>2.4 percent of the resident population are 85 and over.</li> </ul>			
	<ul> <li>South West</li> <li>15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> </ul>			

	<ul> <li>I7.4 per cent of people are aged 0 to 14.</li> <li>64.2 per cent of people are aged 15 to 64.</li> <li>I8.4 per cent of people are aged 65 and over.</li> <li>(2021 Census)</li> </ul>		
Plymouth City	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.  The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.  In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).  There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.		

Disability	9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.  12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)		
Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).		
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.		
	0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).		
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.		

Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)		
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)		
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).		
	Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).		
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).		
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation		
	using a different term (2021 Census).		

#### **SECTION FOUR: HUMAN RIGHTS IMPLICATIONS**

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	No implication as a result of the proposals		

### **SECTION FIVE: OUR EQUALITY OBJECTIVES**

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.	No implication as a result of the proposals		
Pay equality for women, and staff with disabilities in our workforce.	No implication as a result of the proposals		
Supporting our workforce through the implementation of Our People Strategy 2020 – 2024	No implication as a result of the proposals		
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.	No implication as a result of the proposals		
Plymouth is a city where people from different backgrounds get along well.	· •		

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Council.

Financial implications and risks:

## **EXECUTIVE DECISION**

## made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - CSSLHROD01 23/24

### **Decision** Title of decision: Approval to proceed with disposal of public open space land at Brickfields, Damerel Close, Devonport, Plymouth PLI 4NE after consideration of objections received following notice of the intention to dispose of the land. 2 Decision maker: Councillor Sue Dann (Cabinet Member for Customer Services, Sport, Leisure and HR & OD) 3 Report author and contact details: Chris Duggan, Principal Surveyor, Strategic Development Projects 01752 305482 chris.duggan@plymouth.gov.uk 4 Decision to be taken: To proceed with the disposal of land at Brickfields having considered objections to the notice of intention to dispose of public open space. 5 Reasons for decision: The disposal of land is required for the delivery of the Brickfields project as approved by Cabinet on 9th March 2023. The project will improve the provision of sports and health and wellbeing activities in Devonport and across Plymouth and will ensure a sustainable long-term future for Brickfields sports centre and outdoor sports facilities. The proposals for Brickfields are a once in a generation opportunity to regenerate the community and elite sports provision for the west of the city. This plays into the three key themes of the Plan for Sport: Participation – the Brickfields project will increase the community use around sport and physical activity, widening the different opportunities and ensuring that the offer is more engaging and more accessible. Places – the project seeks to maximise the potential of Brickfields, a sporting facility in one of the most deprived areas of the city. Significant investment is needed even to maintain the facilities at their current level; and this proposal goes significantly beyond that. Pride – the project will locate the Plymouth Argyle Youth Academy in Brickfields further strengthens the links between the city and Plymouth Argyle Football Club – as well as making it more accessible to young people living locally and creating a sense of aspiration. Alternative options considered and rejected: 6 Do nothing: Not disposing of the land at Brickfields will mean that the decision taken by Cabinet on 9th March 2023 cannot be realised. If the Council does nothing there will be no inward investment, facilities will fall into disrepair and the facilities will not align to the needs of the local community. Capital Investment: The proposed inward investment is at a scale and level that the Council cannot achieve alone.

The land at Brickfields will be disposed of by way of leases which will minimise financial risk to the

8	Is the decision a Key Decision?  (please contact Democratic Suppor	Yes	No	Per the Constitution, a key decision is one which:			
	for further advice)		x	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total			
			x	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of <b>£1 million</b>			
			x	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.			
	If yes, date of publication of the notice in the Forward Plan of Key Decisions	N/A					
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the polic framework and/or the revenue/capital budget:	caring for people and communities. This proposal supports this priority by: - Helping to reduce health inequalities; and Improving the focus on provention and early.					
		the Br	Following consultation with local people and stakeholders, the Brickfields proposals also reflect the Council's commitment in its Corporate Plan to engage and listen to residents and local communities.				
10	Please specify any direct environmental implications of the decision (carbon impact)	propos and fro	As part of the planning application for the Brickfields project proposals will be made to promote sustainable transport to and from the venue. The proposals will also include provision for cycle parking to encourage people to cycle to site				
		to pro	Contractors undertaking work on the site will be required to produce waste management plans that set out how waste is reduced during construction.				
Urge	ent decisions						
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)			
	public?	No	x	(If no, go to section 13a)			
I2a	Reason for urgency:						
I2b	Scrutiny Chair Signature:		Date				

Consul  13a A  po	Itation Are any				Scrutiny Committee name:					
13a A p	Are any		Print Name:							
13b <b>V</b>										
I3b V	ortione	Are any other Cabinet members' Yes portfolios affected by the decision?								
P	por troiles unected by the decision.			No	x	(If no go to section	n 14)			
I3c D		other Cabinet o is affected b	member's y the decision?	N/A						
	Oate Ca	binet membe	er consulted	N/A						
	Has any Cabinet member declared a conflict of interest in relation to the		Yes		If yes, please discuss Officer	with the Monitoring				
-	lecision			No	x	• Tilleel				
		Corporate Ma		Name Ruth Harrell						
Т	eam member has been consulted?		Job title Director of Public H		lealth					
				Date consulted 15th December 202			23			
Sign-o	off									
	_	codes from the		Democratic Support (mandatory)			DS 85 23/24			
				Financ	ce (mand	HLS141223				
				Legal (mandatory)			LS/00001312/1/AC/1 5/12/23.			
				Huma	n Resou	N/A				
				Corpo	rate pro able)	N/A				
				Procu	rement (	(if applicable)	N/A			
Appen	ndices									
17 R	Ref. Tit	tle of appendi	x							
Α	A Bri	Briefing report for publication								
В	Equ	ualities Impact A	Assessment							

Do you need to include any confidential/exempt information?		Yes		bri	If yes, prepare a second, confidential ('Part II briefing report and indicate why it is not for publication by virtue of Part 1 of Schedule 12				
	No	x	of the (K bri	of the Local Government Act 1972 by ticking the relevant box in 18b below.  (Keep as much information as possible in the briefing report that will be in the public domain)				ticking in the	
		Exemption Paragraph Number							
		ı	7	2	3	4	5	6	7
I8b	Confidential/exempt briefing report title:								
Bacl	ground Papers								
Bacl	ground Papers								

Please list all unpublished, background papers relevant to the decision in the table below.

Background papers are unpublished works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.

Title of background paper(s)	Exemption Paragraph Number						
	ı	2	3	4	5	6	7

#### **Cabinet Member Signature**

20 I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.

Signature	Sudan	Date of decision	I5th December 2023
Print Name	Councillor Sue Dann (Cabine HR & OD)	et Member for Custon	ner Services, Sport, Leisure and

#### Part I Briefing paper:

Approval to proceed with disposal of public open space at Brickfields, Damerel Close, Devonport PLI 4NE after consideration of objections received following notice of the intention to dispose of the land.



#### 1.0 Background

- 1.1 Further to the decision taken at Cabinet on 9<sup>th</sup> March 2023 the Brickfields site is to benefit from a transformational £21m investment, encompassing the redevelopment of the outdoor sports facilities to increase the number and scope of playing pitches, as well as the reconfiguration of the existing sports centre to create a new community wellbeing and sports hub.
- 1.2 The proposals are a once in a generation opportunity to regenerate the community and elite sports provision for the west of the city. This plays into the three key themes of the Plan for Sport:

Participation – the Brickfields project will increase the community use around sport and physical activity, widening the different opportunities and ensuring that the offer is more engaging and more accessible.

Places – the project seeks to maximise the potential of Brickfields, a sporting facility in one of the most deprived areas of the city. Significant investment is needed to maintain the facilities at their current level and this proposal goes significantly beyond that.

Pride – the project will locate the Plymouth Argyle Youth Academy in Brickfields which further strengthens the links between the city and Plymouth Argyle Football Club (PAFC) – as well as making it more accessible to young people living locally and creating a sense of aspiration.

1.3 Pursuant to Section 123(2A) of the Local Government Act 1972 the Council placed a Loss of Public Open Space Notice advertising the Council's intention to dispose of the site in the Public Notices Section of the Plymouth Herald on two consecutive weeks in November 2023 (3 November and 10 November 2023) and on the Council's website on the Legal Notices page. Objections to the proposed loss of open space were invited with a closing date of 25 November 2023.

#### 2.0 Objectionsl

2.1 The Council received one email objecting to the loss of public open space.

The objection received can be summarised as follows:-

<b>Objection Received</b>	Comment
Concern that provision for the general public is adequately made.	The project will provide new and improved sports and recreation facilities for the people of Plymouth.
	'Community Promises' will secure hours of use across new and improved facilities for local residents, sports groups and grass roots sports clubs. The project will lead to an enhanced community offer and an increase in community use hours over improved facilities.

Concern over public space being 'sold out' to the public.	The Brickfields project is being delivered in partnership with various stakeholders including Devonport Community Leisure Ltd (DCLL) to ensure that community use hours are captured within the various agreements over the site. DCLL operates within Devonport and its objectives include: - Providing or assisting with the provision or improvement for recreation or leisure; - Promoting community participation in healthy recreation; - Promoting health; and - Promoting the physical, social and intellectual development of young people.  Once the redevelopment of the site has been completed, DCLL will take a leadership role in the ongoing governance and would continue to represent and act in the interests of the community by ensuring that the project achieves its objectives and delivers the enhanced community offer.
Concern that the provision of recreational facilities will no longer be affordable.	The agreements being put into place will ensure that each facility which is to be made available to the public is bookable at affordable prices.
Concern over parking in the area.	A transport assessment including car parking strategy is being developed to support the delivery of the Brickfields project.
Concern that the people of Devonport are being excluded from the local amenity.	The project will provide additional enhanced facilities at the Brickfields site which will be bookable at affordable prices.
	The Brickfields sports ground is currently fenced off and intended to be secured to the general public outside of bookable times however over time fencing has been destroyed which has meant that the site has been used by dog walkers etc.

#### 3.0 Recommendation

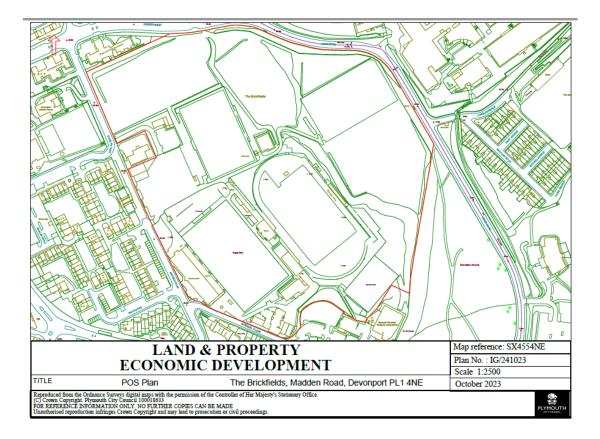
3.1 To proceed with the disposal of public open space at Brickfields having considered objections to the notice of intention to dispose of public open space.

#### **4.0 Reasons for Recommendation**

- 4.1 The Council passed a decision at Cabinet in March 2023 to progress with proposals for the exciting and transformational £21m investment in Brickfields.
- 4.2 The Council is working with a wide range of stakeholders to deliver this exciting investment into the Brickfields site. Stakeholders include but are not limited to; Plymouth Argyle Community Trust,

Plymouth Argyle Football Club, Plymouth Albion Rugby Football Club, Devonport Community Leisure Ltd, City of Plymouth Athletics Club, Sport England, England Hockey, Devon Football Association, the Rugby Football Union, England Athletics, the pétanque club, City College Plymouth and Livewell.

- 4.3 The proposals will help deliver the City's plan for sport.
- 4.4 The land at Brickfields to be disposed of is shown red on the attached plan.





## **EQUALITY IMPACT ASSESSMENT – PUBLIC OPEN SPACE BRICKFIELDS**

#### **SECTION ONE: INFORMATION ABOUT THE PROPOSAL**

Author(s):	Chris Duggan, Principal	Department and service:	Economic Development,	Date of	4/12/23		
This is the person completing the EIA template.	Surveyor		Strategic Development Projects	assessment:			
Lead Officer:	Matt Ward, Head of	Signature:		Approval	14/12/23		
Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	Strategic Development Projects		Matt Wen	date:			
Overview:	Further to the decision taken at Cabinet on 9th March 2023 the Brickfields site is to benefit from a transformational £21m investment, encompassing the redevelopment of the outdoor sports facilities to increase the number and scope of playing pitches, as well as the reconfiguration of the existing sports centre to create a new community wellbeing and sports hub.						
	The proposals are a once in a generation opportunity to regenerate the community and elite sports provision for the west of the city. This plays into the three key themes of the Plan for Sport:						
	Participation – the Brickfields project will increase the community use around sport and physical activity, widening the different opportunities and ensuring that the offer is more engaging and more accessible.						
	Places – the project seeks to maximise the potential of Brickfields, a sporting facility in one of the most deprived areas of the city. Significant investment is needed to maintain the facilities at their current level and this proposal goes significantly beyond that.						
	Pride – the project will locate the Plymouth Argyle Youth Academy in Brickfields which further strengthens the links between the city and Plymouth Argyle Football Club (PAFC) – as well as making it more accessible to young people living locally and creating a sense of aspiration.						
Decision required:	To approve the Disposal of Pu	ublic Open Space at Brickfields	, Damerel Close, Devonport F	PLI 4NE			

## SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes		No	X
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?				
Potential internal impacts:	Yes		No	X
Does the proposal have the potential to negatively impact Plymouth City Council employees?				
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	X
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	The Brickfields project will generate a positive equality benefit for the People of Plymouth, enhance access to leisure, sport and helping reduce health inequalities. There are no anticipated negative impator service users, communities or employees.		th, enhancing ce health gative impacts	

## **SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT**

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<ul> <li>Plymouth</li> <li>16.4 per cent of people in Plymouth are children aged under 15.</li> <li>65.1 per cent are adults aged 15 to 64.</li> <li>18.5 percent are adults aged 65 and over.</li> </ul>			

	<ul> <li>2.4 percent of the resident population are 85 and over.</li> <li>South West</li> <li>15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> <li>England</li> <li>17.4 per cent of people are aged 0 to 14.</li> <li>64.2 per cent of people are aged 15 to 64.</li> <li>18.4 per cent of people are aged 65 and over.</li> <li>(2021 Census)</li> </ul>	
Care experienced individuals  (Note that as per the Independent Review of Children's Social	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.	
Care recommendations, Plymouth City Council is treating care experience	The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.	
as though it is a protected characteristic).	In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).	

Disability	There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.  9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.  12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)		
Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).		
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.		
	0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).		
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.		

Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)		
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)		
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).  Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).		
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).		
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).		

### **SECTION FOUR: HUMAN RIGHTS IMPLICATIONS**

Human Rights	Implications	8	Timescale and responsible department

## **SECTION FIVE: OUR EQUALITY OBJECTIVES**

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.			
Pay equality for women, and staff with disabilities in our workforce.			
Supporting our workforce through the implementation of Our People Strategy 2020 – 2024			
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.			
Plymouth is a city where people from different backgrounds get along well.			